

ANNUAL FINANCIAL REPORT

**JUNE 30, 2015** 

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FINANCIAL SECTION



#### INDEPENDENT AUDITOR'S REPORT

Board of Trustees Peralta Community College District Oakland, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of Peralta Community College District (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the District as of June 30, 2015, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter - Change in Accounting Principles**

As discussed in Note 2 and Note 16 to the financial statements, in 2015, the District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis on pages 4 through 14, the Schedule of Other Postemployment Benefits (OPEB) Funding Progress on page 66, the Schedule of the District's Proportionate Share of the Net Pension Liability on page 67, and the Schedule of District Contributions on page 68, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information listed in the Table of Contents, including the Schedule of Expenditures of Federal Awards, as required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying supplementary information, including the Schedule of Expenditures of Federal Awards, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2015, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Rancho Cucamonga, California

Vavruick Drine, Day! Co. LLP

December 22, 2015



## Peralta Community College District

333 East Eighth Street · Oakland, California 94606 · (510) 466-7200

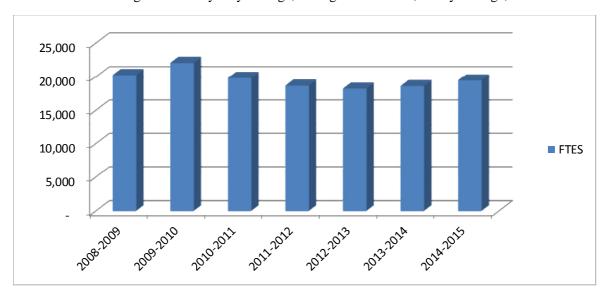
#### Introduction

The following discussion and analysis provides an overview of the financial position and activities of Peralta Community College District (the District) for the year ended June 30, 2015. The discussion has been prepared by management and should be read in conjunction with the financial statements and notes which follow this section.

The Peralta Community College District was founded in 1964 and serves six cities in the East Bay Area, including Albany, Alameda, Berkeley, Emeryville, Oakland, and Piedmont. The four colleges comprising the District include: Berkeley City College, College of Alameda, Laney College, and Merritt College. The District has a reputation for developing effective approaches to serving the varied interests and needs of its vibrant community. The District serves over 25,000 students a semester, and is one of the top community college districts in California in transferring students into the UC system. Currently, 850 full-time employees and over 1,600 part-time faculty and staff are employed by the District.

#### **Selected Highlights**

The District's primary funding source is based upon apportionment received from the State of California. The primary basis of this apportionment is the calculation of Full-Time Equivalent Students (FTES). During the fiscal year 2014-2015, FTES was 19,502 (including credit and noncredit FTES), as compared to 18,642 in the fiscal year 2013-2014. This represents a 4.61 percent increase. FTES is generated at the District's four colleges: Berkeley City College, College of Alameda, Laney College, and Merritt College.



	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015
Full-Time Equivalent Students	20,322	22,144	19,871	18,712	18,264	18,642	19,502
Percentage Increase/(Decrease)		8.97%	-10.26%	-5.83%	-2.39%	2.07%	4.61%

Berkeley City College •

College of Alameda • Laney College •

Merritt College

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

- Unrestricted General Fund revenues for the year were \$124.9 million, an increase of 7.9 percent from prior year's revenue of \$115.7 million. This was due, in large part, to our college enrollment increases.
- The District received approximately \$4 million in Student Success and Support Program funding allocated to the Colleges.
- The District received approximately \$1.375 million in Student Equity funding that was distributed among the four Colleges and the District Office.
- The District received approximately \$2.4 million in one-time Scheduled Maintenance and Instructional Equipment funding that was distributed among the four Colleges and the District Office.
- Medical benefit rates for both employees and retirees increased by 5 percent for Kaiser and by 20 percent for the Self-Insurance plan over the prior year. The District continues to provide retirees who were hired prior to July 1, 2004, with lifetime medical benefits. For employees hired after July 1, 2004, medical benefits upon retirement are provided until age 65 or Medicare eligibility. The District's actuarial accrued liability as of June 30, 2015, is \$152.4 million. In December 2005, the District issued \$153 million in Other Postemployment Benefits (OPEB) Bonds. The proceeds of the bonds have been placed in a revocable trust fund, which may be used only to pay or reimburse the District for payment of retiree health benefit costs or related debt service costs.
- The District is using Measures A and E bonds to pay for various capital improvements to our educational facilities. They include, but are not limited to, the following:
  - o Investment in technology infrastructure District-wide, including wifi at the Colleges.
  - o Renovate and improve classrooms, laboratories, and other instructional facilities.
  - o District-wide safety systems including disaster preparedness, campus security, and hazardous and toxic waste handling.
  - o Renovation of student service buildings and facilities at Laney College, Merritt College, and College of Alameda.
  - o Cabling and power upgrades.
  - o Construction of a six story urban campus for Berkeley City College in Berkeley.
- The District is using Measure B, its special parcel tax, as approved by the voters in June 2012 in the following manner:
  - o Restore and maintain core academic programs such as Math, Science, and English.
  - o Train students for careers.
  - o Prepare students to transfer to four-year universities.

#### **Statement of Net Position**

The Statement of Net Position presents the assets, liabilities, and net position of the District as of the end of the fiscal year and was prepared using the accrual basis of accounting, which is similar to the accounting basis used by most private-sector organizations. The Statement of Net Position is a point-of-time financial statement whose purpose is to present to the reader a fiscal snapshot of the District. The Statement of Net Position presents end-of-year data concerning assets, liabilities, and net position.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

From the data presented, the reader of the Statement of Net Position is able to determine the assets available to continue operations of the District. The reader is also able to determine how much the District owes to vendors and employees. Finally, the Statement of Net Position provides a picture of the assets and their availability for expenditure by the District.

The difference between total assets and total liabilities is one indicator of the current financial condition of the District; the change in net position is an indicator of whether the overall financial condition has improved or worsened during the year. Assets and liabilities are generally measured using current values. One notable exception is capital assets, which are stated at historical cost, less accumulated depreciation.

The net position is divided into three major categories. The first category, invested in capital assets, provides the equity amount in property, plant, and equipment owned by the District. The second category is expendable restricted assets; these assets are available for expenditure by the District, but must be spent for purposes as determined by external entities and/or donors that have placed time or purpose restrictions on the use of the assets. The final category is unrestricted net position, which is available to the District for any lawful purpose of the District.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

A summary of the Statement of Net Position as of June 30, 2015 and June 30, 2014, is presented below:

## NET POSITION As of June 30,

(in thousands)		
		2014
ACCETTO	2015	(as restated)
ASSETS Comment Assets		
Current Assets Cash and investments	\$ 314,537	\$ 368,087
Accounts receivable	20,051	29,827
Other current assets	1,878	442
Total Current Assets	336,466	398,356
Noncurrent Assets	330,400	370,330
Capital assets, net	455,864	423,489
TOTAL ASSETS	792,330	821,845
DEFERRED OUTFLOWS OF RESOURCES	172,330	021,013
Deferred charge on refunding	12,502	8,339
Interest rate SWAP	21,835	14,431
Current year pension contribution	7,354	6,496
Net change in proportionate share of		
net pension obligation	1,819	2,426
TOTAL DEFERRED OUTFLOWS OF RESOURCES	43,510	31,692
LIABILITIES		
Current Liabilities		
Accounts payable and accrued liabilities	25,956	19,170
Unearned revenue	10,241	3,301
Other current liabilities	3,780	38,774
Current portion of long-term obligations	17,459	14,283
Total Current Liabilities	57,436	75,528
Noncurrent Liabilities		
Bonds payable	619,654	622,984
Other long-term liabilities	125,637	141,787
Long-term obligations	745,291	764,771
TOTAL LIABILITIES	802,727	840,299
DEFERRED INFLOWS OF RESOURCES		
SWAP liability	30	14,431
Interest rate SWAP	21,835	376
Difference between projected and actual earnings	22 405	
on pension plan investments	23,405	
TOTAL DEFERRED INFLOWS OF RESOURCES	45,270	14,807
NET POSITION Net investment in capital assets	83,734	85,546
Restricted for:	03,734	05,540
Debt service	16.781	15,124
Capital projects	4,249	4,969
Other activities	15,844	17,132
Unrestricted	(132,765)	(124,340)
TOTAL NET POSITION	\$ (12,157)	\$ (1,569)
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# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

- Approximately 86.3 percent of the cash balance is cash deposited in the Alameda County Treasury Pool, and approximately 13.7 percent is cash deposited in local financial banking institutions. All funds are invested in accordance with Board Policy, which emphasizes prudence, safety, liquidity, and return on investment. The Statement of Cash Flows contained within these financial statements provides greater detail regarding the sources and uses of cash, and the net decrease in cash during fiscal years 2014-2015 and 2013-2014.
- The majority of the accounts receivable balance is from Federal and State sources for apportionment, grant and entitlement programs, and student receivables. Receivables totaling approximately \$.8 million for the June 2015 apportionment, approximately \$8.5 million for reimbursements from Federal and State agencies related to grant awards, approximately 2.6 from local sources, and \$8.1 million for student receivables.
- Capital assets had a net increase of \$32.4 million. The District had additions of \$47.4 million related to construction in progress. Depreciation expense of \$12.8 million was recognized during 2014-2015.
- Accounts payable are amounts due as of the fiscal year end for goods and services received as of June 30, 2015. Total accounts payable are \$14.9 million; \$5.3 million of the balance was accrued in the Capital Projects fund, Bond fund, and Special Revenue fund related to capital outlay. \$3.5 million is for amounts due to or on behalf of employees for wages and benefits.
- The District's noncurrent liabilities primarily consist of bonds payable, related to the issuance of Election 2000 Series B, C, and D of the District General Obligation Bonds; 2005 Series A and B Refunding of the District General Obligation Bonds; Election 2006 Series A, B, and C of the District General Obligation Bonds; and Election 2009 and Other Postemployment Benefit Bonds. The face value of these bonds at the time of initial sale totaled \$700.1 million, and \$413.3 million represents the remaining long-term debt to satisfy these obligations.

#### Statement of Revenues, Expenses, and Change in Net Position

The Statement of Revenues, Expenses, and Change in Net Position presents the financial results of the District's operations, as well as its nonoperating activities. The distinction between these two activities involves the concepts of exchange and nonexchange. Operating activities are those in which a direct payment or exchange is made for the receipt of specified goods or services. For example, tuition fees paid by the student are considered an exchange for instructional services. The receipt of State apportionments and property taxes, however, do not include this exchange relationship between the payment and receipt of specified goods or services. These revenues and related expenses are classified as nonoperating activities. It is because of the methodology used to categorize between operating and nonoperating, combined with the fact that the primary source of funding that supports the District's instructional activities comes from State apportionment and local property taxes, results in a net operating loss for the District's operations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

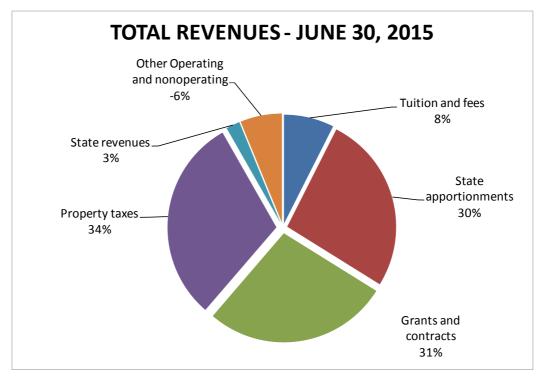
The Statement of Revenues, Expenses, and Changes in Net Position for the years ended June 30, 2015 and June 30, 2014, is summarized below:

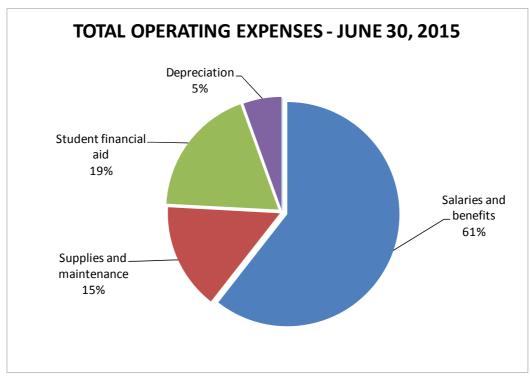
## Statement of Revenues, Expenses, and Changes in Net Position for the Years Ended June 30,

(in thousands)

	2015		2014	
Operating Revenues				
Tuition and fees	\$	18,662	\$ 16,198	
Other revenues		1,187	1,239	
Total Operating Revenues		19,849	17,437	
Operating Expenses	-			
Salaries and benefits		141,342	128,421	
Equipment, supplies, and maintenance		34,283	24,130	
Student financial aid		44,884	41,304	
Depreciation		12,837	14,304	
Total Operating Expenses		233,346	208,159	
Loss on Operations		(213,497)	(190,722)	
Nonoperating Revenues and (Expenses)				
State apportionments		66,203	68,496	
Grants and contracts		68,849	58,292	
Property taxes		76,337	67,647	
State revenues		5,172	6,045	
Net investment income		(28,154)	(671)	
Other nonoperating revenues		11,469	 11,875	
Total Nonoperating Revenues (Expenses)		199,876	211,684	
Other Revenues				
State and local capital income		3,033	 2,004	
Total Other Revenues		3,033	2,004	
Net Increase in Net Position	\$	(10,588)	\$ 22,966	

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015





# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

- The primary components of tuition and fees are the \$46 per unit enrollment fee that is charged to all students registering for classes and the additional \$213 per unit fee that is charged to all non-resident students.
- Personnel costs across all funds account for 60.6 percent of operating expenses in fiscal year 2015 compared to 62 percent in 2014. The balance of operating expenses is for supplies, materials, other operating expenses, financial aid, equipment, maintenance, and depreciation expense.
- The principal components of the District's nonoperating revenue are: noncapital Federal and State grants, State apportionment, local property taxes, other State funding, and interest income. With the exception of interest income, the majority of this revenue is received to support the District's instructional activities. The amount of State general apportionment received by the District is dependent upon the number of FTES generated and reported to the State, less amounts received from enrollment fees and local property taxes. Increases in either of the latter two revenue-categories lead to a corresponding decrease in apportionment.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

• A schedule of functional expenses is displayed below:

			Supplies, Material.						
			and Other						
	Salaries		Operating	Student	]	Equipment,			
	and		Expenses	Financial	M	laintenance,			
	Benefits	a	nd Services	Aid	a	and Repairs	D	epreciation	Total
Instructional activities	\$ 65,974,721	\$	1,997,496	\$ -	\$	-	\$	-	\$ 67,972,217
Academic support	11,054,080		1,310,148	-		612,232		-	12,976,460
Student services	21,163,100		2,978,697	-		295,222		-	24,437,019
Plant operations and									
maintenance	6,359,189		6,758,971	-		423,253		-	13,541,413
Planning, policymaking,									
and coordination	6,600,951		4,647,083	-		125,984		-	11,374,018
Instructional support									
services	24,722,212		10,137,228	-		-		-	34,859,440
Community services and									
economic development	317,993		35,023	-		5,730		-	358,746
Ancillary services and									
auxiliary operations	3,987,794		3,230,209	-		539,462		-	7,757,465
Student aid	-		-	44,884,046		-		-	44,884,046
Physical property and									
related acquisitions	1,161,584		1,186,520	-		-		-	2,348,104
Unallocated expense	 -		-	 -		-		12,837,522	 12,837,522
Total	\$ 141,341,624	\$	32,281,375	\$ 44,884,046	\$	2,001,883	\$	12,837,522	\$ 233,346,450

#### **Statement of Cash Flows**

The Statement of Cash Flows provides information about cash receipts and cash payments during the fiscal year. This Statement also helps users assess the District's ability to generate positive cash flows, meet obligations as they come due, and the need for external financing.

The Statement of Cash Flows is divided into five parts. The first part reflects operating cash flows and shows the net cash used by the operating activities of the District. The second part details cash received for nonoperating, noninvesting, and noncapital financing purposes. The third part shows cash flows from capital and related financing activities. It deals with the cash used for the acquisition and construction of capital and related items. The fourth part provides information from investing activities and the amount of interest received. The last section reconciles the net cash used by operating activities to the operating loss reflected on the Statement of Revenues, Expenses, and Changes in Net Position.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

(in the arranda)

The Statement of Cash Flows for the fiscal years ended June 30, 2015 and June 30, 2014, is summarized below:

## Statement of Cash Flows for the Years Ended June 30,

(in thousands)		
	2015	2014
Cash From		
Operating activities	\$ (195,261)	\$ (180,885)
Noncapital financing activities	220,246	175,874
Capital financing activities	(42,250)	(41,212)
Investing activities	(1,665)	(323)
Net Change in Cash	(18,930)	(46,546)
Cash, Beginning of Year	114,781_	161,327
Cash, End of Year	\$ 95,851	\$ 114,781

- Cash receipts from operating activities are from student tuition. Use of cash is for payments to employees, vendors, and students related to the instructional program.
- State apportionment received based on the workload measures generated by the District accounts for 36 percent and 30 percent of noncapital financing for fiscal years 2015 and 2014, respectively. Cash receipts from Federal and State grants represent 35 percent in 2015 and 25 percent in 2014. Cash received from property taxes accounts for 19 percent in fiscal year 2015 and 29 percent in fiscal year 2014 of the cash generated in this section.
- The majority of the activity in the capital and related financing activities is for the purchase of capital assets (buildings, building improvements, and equipment).
- Cash from investing activities is purchase of investments and investment income for interest earned on
  cash in bank and cash invested through the Alameda County pool, and on investments with local banking
  institutions. Approximately \$3.5 million and \$0.3 million were received from the Alameda County pool
  for fiscal years 2015 and 2014.

#### **Other Postemployment Benefits Obligation**

Governmental Accounting Standards Board (GASB) issued in 2004 Accounting Standards No. 43 and No. 45 are for retiree health benefits. These standards apply to all public employers that pay any part of the cost of retiree health benefits for current or future retirees. The District had an actuarial study performed in 2014 to identify the cost and amount needed to fund on an annual basis retiree health benefits. This study determined the District's Unfunded Actuarial Accrued Liability to be approximately \$152.4 million.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

#### **Economic Factors that May Affect the Future**

In contrast to recent budgets, the District enters the 2015-2016 fiscal year with cautious optimism. This sense of optimism stems from an influx of additional resources, both one-time and ongoing, provided by the 2015-2016 State Budget Act; continued parcel tax revenues; and constrained enrollment growth (access) funding.

The District anticipates receiving nearly \$13 million of new one-time funding from the State and an increase in unrestricted ongoing funding of nearly 4.75 percent year over year. Ongoing funds include additional resources to increase the number of full-time faculty that serve to educate District students. Additionally, the District anticipates receiving significantly more restricted funding in the form of Student Success and Support Program (SSSP) funds and Student Equity funds. These additional funds offer an excellent opportunity to leverage District resources strategically to better meet the needs of traditionally underrepresented and underserved students.

On the negative side of the equation, the District maintains its concern over the increasing costs of both STRS and PERS retirement programs. The District's contribution to STRS on behalf of its employees is projected to more than *double*—from \$2.8 million to \$6.1 million—over the next five years. Similarly, the District's contribution to PERS on behalf of its employees will increase nearly 80 percent—from \$2.75 million to slightly over \$5 million—in that same five year period. These are significant increased costs that will adversely impact the District's General Fund.

As the 2015-2016 fiscal year progresses, the District is exercising diligence in monitoring all budgets and continues to spend within its parameters. As the budget development begins for fiscal year 2016-2017, the District will carefully evaluate the Governor's January budget proposal, as well as any changes contained with the May revision. Working through our shared governance structures, the 2016-2017 budget will contain plans to ensure the institution remains financially strong and maintains the ability to carry out its core mission to educating students.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, or need any additional financial information, contact the District at: Peralta Community College District, 333 East 8<sup>th</sup> Street, Oakland, California 94606.

# STATEMENT OF NET POSITION - PRIMARY GOVERNMENT JUNE 30, 2015

A GOPPING		
ASSETS CHERENE ACCEPTS		
CURRENT ASSETS	¢	5 201 104
Cash and cash equivalents	\$	5,201,104
Restricted cash and cash equivalents Restricted investments		7,913,480
		301,422,564
Accounts receivable		11,957,987
Student receivables		8,093,242
Due from fiduciary funds		1,777
Prepaid expenses		1,763,085
Inventories		112,924
Total Current Assets		336,466,163
NONCURRENT ASSETS		
Nondepreciable capital assets		149,914,911
Depreciable capital assets, net of depreciation		305,949,305
Total Noncurrent Assets		455,864,216
TOTAL ASSETS		792,330,379
DEFERRED OUTFLOWS OF RESOURCES		
Deferred charges on refunding		12,501,783
Interest rate SWAP		21,834,707
Current year pension contribution		7,353,717
Net change in proportionate share of net pension obligation		1,819,539
<b>Total Deferred Outflows of Resources</b>		43,509,746
LIABILITIES		
CURRENT LIABILITIES		
Deficit cash in county treasury		3,779,649
Accounts payable		14,977,834
Accrued interest payable		10,977,813
Due to fiduciary funds		682
Unearned revenue		10,240,624
General obligation bonds payable - current portion		15,110,000
Other postemployment benefits bonds - current portion		2,349,253
Total Current Liabilities		57,435,855
NONCURRENT LIABILITIES		
Claims liability		2,795,135
Load banking		1,827,713
Compensated absences		4,544,696
General obligation bonds payable - noncurrent portion		398,160,921
Other postemployment benefits bonds - noncurrent portion		221,492,877
Other postemployment benefits obligation		32,794,490
Aggregate net pension obligation		83,675,043
Total Noncurrent Liabilities		745,290,875
TOTAL LIABILITIES		802,726,730
		- ,,

# STATEMENT OF NET POSITION - PRIMARY GOVERNMENT, CONTINUED JUNE 30,2015

DEFERRED INFLOWS OF RESOURCES	
SWAP liability	\$ 30,640
Interest rate SWAP	21,834,707
Difference between projected and actual earnings	
on pension plan investments	 23,404,670
<b>Total Deferred Inflows of Resources</b>	45,270,017
NET POSITION	 _
Net investment in capital assets	83,733,735
Restricted for:	
Debt service	16,781,667
Capital projects	4,248,682
Educational programs	917,691
Other activities	14,927,088
Unrestricted	 (132,765,485)
TOTAL NET POSITION	\$ (12,156,622)

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PRIMARY GOVERNMENT FOR THE YEAR ENDED JUNE 30, 2015

OPERATING REVENUES	
Student Tuition and Fees	\$ 32,553,340
Less: Scholarship discount and allowance	(13,891,072)
Net tuition and fees	18,662,268
Other Operating Revenues	1,186,962
TOTAL OPERATING REVENUES	19,849,230
OPERATING EXPENSES	
Salaries	91,295,122
Employee benefits	50,046,502
Supplies, materials, and other operating expenses and services	32,281,375
Student financial aid	44,884,046
Equipment, maintenance, and repairs	2,001,883
Depreciation	12,837,522
TOTAL OPERATING EXPENSES	233,346,450
OPERATING LOSS	(213,497,220)
NONOPERATING REVENUES (EXPENSES)	
State apportionments, noncapital	66,203,316
Federal grants and contracts	49,210,461
State grants and contracts	19,638,869
Local property taxes, levied for general purposes	42,209,699
Taxes levied for other specific purposes	34,126,809
State taxes and other revenues	5,171,936
Interest income	2,680,799
Net unrealized gain on investments	825,706
Interest expense on capital related debt	(31,715,276)
Investment income on capital asset-related debt, net	54,264
Other nonoperating revenue	11,469,342
TOTAL NONOPERATING REVENUES (EXPENSES)	199,875,925
LOSS BEFORE OTHER REVENUES	(13,621,295)
State revenues, capital	2,472,302
Local revenues, capital	561,123
TOTAL OTHER REVENUES	3,033,425
CHANGE IN NET POSITION	(10,587,870)
NET POSITION, BEGINNING OF YEAR, AS RESTATED (see Note 16)	(1,568,752)
NET POSITION, END OF YEAR	\$ (12,156,622)

# STATEMENT OF CASH FLOWS - PRIMARY GOVERNMENT FOR THE YEAR ENDED JUNE 30, 2015

CASH FLOWS FROM OPERATING ACTIVITIES	
Tuition and fees	\$ 15,659,510
Other operating income	1,186,962
Payments to or on behalf of employees	(133,788,582)
Payments made to students from financial aid	(34,819,556)
Payments to vendors for supplies and services	(43,499,918)
<b>Net Cash Flows From Operating Activities</b>	(195,261,584)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State apportionments	79,663,520
Federal and State grants and contracts	76,865,424
Property taxes - nondebt related	42,209,699
Other State revenues	3,935,917
Other nonoperating revenues	17,571,380
<b>Net Cash Flows From Noncapital Financing Activities</b>	220,245,940
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES	
Capital grants	3,033,425
Taxes levied for debt repayment	34,126,809
Proceeds from bond issuance	188,686,542
Acquisition and construction of capital assets	(45,087,594)
Principal paid on capital debt	(188,840,112)
Interest received on capital debt	54,264
Deferred costs of issuance	(4,163,028)
Interest paid on capital debt and leases	(30,060,145)
Net Cash Flows From Capital and Related Financing Activities	(42,249,839)
CASH FLOWS FROM INVESTING ACTIVITIES	
Purchase of investments	(5,171,355)
Investment income	3,506,505
<b>Net Cash Flows From Investing Activities</b>	(1,664,850)
NET CHANGE IN CASH AND CASH EQUIVALENTS	(18,930,333)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	114,780,945
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 95,850,612

# STATEMENT OF CASH FLOWS - PRIMARY GOVERNMENT, CONTINUED FOR THE YEAR ENDED JUNE 30, 2015

RECONCILIATION OF NET OPERATING LOSS TO NET CASH FLOWS FROM OPERATING ACTIVITIES	
Operating Loss	\$ (213,497,220)
Adjustments to Reconcile Operating Loss to Net Cash Flows From	+ ()
Operating Activities:	
Depreciation	12,837,522
Changes in Assets, Liabilities, Deferred Inflows and	, ,
Deferred Outflows of Resources:	
Receivables	(2,329,170)
Student receivables	
Inventories	11,839
Prepaid expenses	(1,477,906)
Current year pension contribution	(857,844)
Net change in proportionate share of net	
pension obligation	(1,819,539)
Accounts payable and accrued liabilities	4,824,006
Unearned revenue	(207,971)
Difference between projected and actual	
earnings on pension plan investments	23,404,670
Aggregate net pension obligation	(19,971,804)
Net OPEB obligation	2,878,195
Load banking	(17,963)
Compensated absences	961,601
Total Adjustments	18,235,636
Net Cash Flows From Operating Activities	\$ (195,261,584)
CASH AND CASH EQUIVALENTS CONSIST OF THE FOLLOWING:	
Cash in banks	\$ 13,114,584
Investment in county treasury	82,736,028
Total Cash and Cash Equivalents	\$ 95,850,612
NONCASH TRANSACTIONS	
On behalf payments for benefits	\$ 2,424,386

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2015

	Trust Funds		Agency Funds	
ASSETS				o= 444
Cash and cash equivalents	\$	381,119	\$	87,141
Investments		996,061		-
Accounts receivable		14,838		-
Due from primary government		682		
Total Assets		1,392,700	\$	87,141
LIABILITIES				
Accounts payable		120,056	\$	-
Due to primary government		1,777		
Total Liabilities		121,833	\$	87,141
NET POSITION				
Unreserved		1,270,867		
<b>Total Net Position</b>	\$	1,270,867		

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2015

ADDITIONS Local revenues	<b>Trust Funds</b> \$ 623,201
DEDUCTIONS  Classified salaries Employee benefits Services and operating expenditures Capital outlay	22,191 29 277,284 12,825
Total Deductions	312,329
Change in Net Position Net Position - Beginning Net Position - Ending	310,872 959,995 \$ 1,270,867

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **NOTE 1 - ORGANIZATION**

Peralta Community College District (the District) was established in 1964 as a political subdivision of the State of California and is a comprehensive, public, two-year institution offering educational services to residents of the surrounding area. The District operates under a locally elected seven-member Board of Trustees form of government, which establishes the policies and procedures by which the District operates. The Board of Trustees must approve the annual budgets for the General Fund, special revenue funds, and capital project funds, but these budgets are managed at the department level. Currently, the District operates four college campuses located in Alameda, Oakland, and Berkeley, California. While the District is a political subdivision of the State of California, it is legally separate and is independent of other State and local governments, and it is not a component unit of the State in accordance with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 61.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Financial Reporting Entity**

The District has adopted GASB Statement No. 61, *Determining Whether Certain Organizations are Component Units*. This Statement amends GASB Statement No. 14, *The Financial Reporting Entity*, to provide additional guidance to determine whether certain organizations, for which the District is not financially accountable, should be reported as component units based on the nature and significance of their relationship with the District. The three components used to determine the presentation are: providing a "direct benefit", the "environment and ability to access/influence reporting", and the "significance" criterion. As defined by accounting principles generally accepted in the United States of America and established by the Governmental Accounting Standards Board, the financial reporting entity consists of the primary government, the District.

Peralta Community College District and the Golden West Financing Authority, as represented by the 2005 General Obligation Revenue Bonds, Series B, have a financial and operational relationship that meets the reporting definition antenna of GASB Statement No. 14, *The Financial Reporting Entity*, for the inclusion of the related debt. Therefore, the related debt has been included in the financial statements of the District.

The following entity does not meet the above criteria for inclusion as a component unit of the District.

#### • Peralta Colleges Foundation, Inc.

Peralta Colleges Foundation, Inc. (the Foundation) is a legally separate, tax-exempt organization. The Foundation acts primarily as a fundraising organization to provide grants and scholarships to students and support to employees, programs, and departments of the District. Although the District does not control the timing or amount of receipts from the Foundation, the majority of resources or income thereon that the Foundation holds and invests is restricted to the activities of the District by the donors. Because the amount of receipts from the Foundation is insignificant to the District as a whole, the Foundation is not considered a component unit of the District with the inclusion of the statements as a discretely presented component unit. Financial statements for the Foundation can be obtained from the Foundation's Business Office at 333 East 8<sup>th</sup> Street, Oakland, California 94606.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

For financial reporting purposes, the District is considered a special-purpose government engaged only in business-type activities as defined by GASB Statements No. 34 and No. 35 as amended by GASB Statements No. 37, No. 38, and No. 39. This presentation provides a comprehensive entity-wide perspective of the District's assets, liabilities, activities, and cash flows and replaces the fund group perspective previously required. Accordingly, the District's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. The significant accounting policies followed by the District in preparing these financial statements are in accordance with accounting principles generally accepted in the United States of America as prescribed by GASB. Additionally, the District's policies comply with the California Community Colleges Chancellor's Office *Budget and Accounting Manual*. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All material intraagency and intra-fund transactions have been eliminated.

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are classified as operating revenues. These transactions are recorded on the accrual basis when the exchange takes place. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, operating revenues consist primarily of student fees.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include State apportionments, property taxes, Federal and State grants, entitlements, and donations. Property tax revenue is recognized in the fiscal year received. State apportionment revenue is earned based upon criteria set forth from the Community Colleges Chancellor's Office and includes reporting of full-time equivalent students (FTES) attendance. The corresponding apportionment revenue is recognized in the period the FTES are generated. Revenue from Federal and State grants and entitlements are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements may include time and/or purpose requirements.

Operating expenses are costs incurred to provide instructional services including support costs, auxiliary services, and depreciation of capital assets. All other expenses not meeting this definition are reported as nonoperating. Expenses are recorded on the accrual basis as they are incurred, when goods are received, or services are rendered.

The District reports are based on all applicable GASB pronouncements, as well as applicable Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989, unless those pronouncements conflict or contradict GASB pronouncements. The District has not elected to apply FASB pronouncements after that date.

The financial statements are presented in accordance with the reporting model as prescribed in GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, and GASB Statement No. 35, *Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities*, as amended by GASB Statements No. 37, No. 38, and No. 39. The business-type activities model followed by the District requires the following components of the District's financial statements:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

- Management's Discussion and Analysis
- Basic Financial Statements for the District as a whole including:
  - o Statement of Net Position Primary Government
  - o Statement of Revenues, Expenses, and Changes in Net Position Primary Government
  - o Statement of Cash Flows Primary Government
  - o Financial Statements for the Fiduciary Funds including:
    - Statement of Fiduciary Net Position
    - o Statement of Changes in Fiduciary Net Position
- Notes to the Financial Statements

#### Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be unrestricted cash on hand, demand deposits, and short-term unrestricted investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include unrestricted cash with county treasury balances for purposes of the Statement of Cash Flows. Restricted cash and cash equivalents represent balances restricted by external sources such as grants and contracts or specifically restricted for the repayment of capital debt.

#### **Investments**

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, investments held at June 30, 2015, are stated at fair value. Fair value is estimated based on quoted market prices at year-end. Short-term investments have an original maturity date greater than three months, but less than one year at time of purchase. Long-term investments have an original maturity of greater than one year at the time of purchase.

#### **Restricted Assets**

Restricted assets arise when restrictions on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets represent investments required to be set aside by the District for the purpose of satisfying certain requirements.

#### **Accounts Receivable**

Accounts receivable include amounts due from the Federal, State, and/or local governments or private sources, in connection with reimbursement of allowable expenditures made pursuant to the District's grants and contracts. Accounts receivable also consist of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff, the majority of each residing in the State of California. The District has performed a detail analysis of the student receivables and believes they are fully collectible.

#### **Prepaid Expenses**

Prepaid expenses represent payments made to vendors and others for services that will benefit periods beyond June 30, 2015.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Inventories**

Inventories consist primarily of operating supplies. Inventories are stated at cost, utilizing the weighted average method. The cost is recorded as an expense as the inventory is consumed.

#### **Capital Assets and Depreciation**

Capital assets are long-lived assets of the District as a whole and include land, construction in progress, buildings, leasehold improvements, and equipment. The District maintains an initial unit cost capitalization threshold of \$50,000 and an estimated useful life greater than one year. Assets are recorded at historical cost, or estimated historical cost, when purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Improvements to buildings and land that significantly increase the value or extend the useful life of the asset are capitalized; the costs of routine maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are charged as an operating expense in the year in which the expense was incurred. Major outlays for capital improvements are capitalized as construction in progress as the projects are constructed.

Depreciation of capital assets is computed and recorded utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings, 50 years; improvements, 20 to 40 years; equipment, 5 to 20 years; vehicles, 5 to 10 years.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the entity-wide financial statements.

#### **Debt Issuance Costs, Premiums, and Discounts**

Debt premiums and discounts, as well as issuance costs related to prepaid insurance costs, are amortized over the life of the bonds using the straight-line method.

#### **Deferred Charge on Refunding**

Deferred charge on refunding is amortized using the straight-line method.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position also reports deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The District reports deferred outflows of resources for the unamortized costs on the refunding of general obligation bonds, interest rate SWAPs, current year pension contributions, and net change in proportionate share of net pension obligation.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The District reports deferred inflows of resources for the difference between projected and actual earnings on pension plan investments specific to the net pension liability interest rate SWAPs, and District's SWAP liability.

#### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions and pension expense, information about the fiduciary net position of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) plan for schools (the Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Member contributions are recognized in the period in which they are earned. Investments are reported at fair value.

#### **Compensated Absences**

Accumulated unpaid vacation benefits are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide financial statements. For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year end that have not yet been paid with expendable available financial resources. These amounts are reported in the fund from which the employees who have accumulated leave are paid. The District also participates in "load-banking" with eligible academic employees whereby the employee may teach extra courses in one period in exchange for time off in another period.

Sick leave is accumulated without limit for each employee based upon negotiated contracts. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees are never paid for any sick leave balance at termination of employment or any other time. Therefore, the value of accumulated sick leave is not recognized as a liability in the District's financial statements. However, retirement credit for unused sick leave is applicable to all classified employees who retire after January 1, 1999. At retirement, each member will receive .004 year of service credit for each day of unused sick leave. Retirement credit for unused sick leave is applicable to all academic employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full time.

#### **Unearned Revenue**

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized. Unearned revenue includes (1) amounts received for tuition and fees prior to the end of the fiscal year that are related to the subsequent fiscal year and (2) amounts received from Federal and State grants received before the eligibility requirements are met are recorded as deferred revenue.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Noncurrent Liabilities**

Noncurrent liabilities include bonds payable, compensated absences, claims payable, load banking, and OPEB obligations with maturities greater than one year.

#### **Net Position**

GASB Statements No. 34 and No. 35 report equity as "Net Position" and represent the difference between assets and liabilities. The net position is classified according to imposed restrictions or availability of assets for satisfaction of District obligations according to the following net asset categories:

**Net Investment in Capital Assets** consists of capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. To the extent debt has been incurred, but not yet expended for capital assets, such accounts are not included as a component invested in capital assets – net of related debt.

**Restricted**: Net position is reported as restricted when there are limitations imposed on their use, either through enabling legislation adopted by the District, or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

**Unrestricted**: Net position that is not subject to externally imposed constraints. Unrestricted net position may be designated for specific purposes by action of the Board of Trustees or may otherwise be limited by contractual agreements with outside parties.

When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first and the unrestricted resources when they are needed. At June 30, 2015, the District reported \$36,875,128 in restricted net position.

#### **State Apportionments**

Certain current year apportionments from the State are based on financial and statistical information of the previous year. Any corrections due to the recalculation of the apportionment are made in February of the subsequent year. When known and measurable, these recalculations and corrections are accrued in the year in which the FTES are generated.

#### **Property**

Secured property taxes attach as an enforceable lien on property as of January 1. The Alameda County Assessor is responsible for assessment of all taxable real property. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County of Alameda bills and collects the taxes on behalf of the District. Local property tax revenues are recorded in the unrestricted General Fund when received.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The voters of the District passed a general obligation bond in 2006 for the acquisition, construction, and remodeling of certain District property. As a result of the passage of the bond, property taxes are assessed on the property within the District specifically for the repayment of the debt incurred. The taxes are assessed, billed, and collected as noted above and set aside for repayment to the bond holders in the Bond Interest and Redemption Fund.

The voters of the District passed a Parcel Tax on June 5, 2012, for the general revenues of the District. The parcel tax levys \$48 per parcel for eight years to provide for core academic programs, training, and education of students attending the District and transferring to university. The taxes are assessed, billed, and collected as noted above and remitted to the District when collected.

#### Board of Governors Grants (BOGG) and Fee Waivers

Student tuition and fee revenue is reported net of allowances and fee waivers approved by the Board of Governors through BOGG fee waivers in the Statement of Revenues, Expenses, and Changes in Net Position. Scholarship discounts and allowances represent the difference between stated charges for enrollment fees and the amount that is paid by students or third parties making payments on the students' behalf. To the extent that fee waivers have been used to satisfy tuition and fee charges, the District has recorded a scholarship discount and allowance.

#### **Federal Financial Assistance Programs**

The District participates in federally funded Pell Grants, SEOG Grants, and Federal Work-Study programs, as well as other programs funded by the Federal government. Financial aid to students is either reported as operating expenses or scholarship allowances, which reduce revenues. The amount reported as operating expense represents the portion of aid that was provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to students in the form of reduced tuition. These programs are audited in accordance with the Single Audit Act Amendments of 1996, and the U.S. Office of Management and Budget's revised Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and the related *Compliance Supplement*.

#### **On Behalf Payments**

GASB Statement No. 24 requires direct on behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees for another legally separate entity be recognized as revenues and expenditures by the employer entity. The State of California makes direct on behalf payments to CalSTRS and CalPERS on behalf of all community colleges in California.

#### **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Change in Accounting Principles**

In June 2012, the GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27. The primary objective of this Statement is to improve accounting and financial reporting by State and local governments for pensions. It also improves information provided by State and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. The requirements of Statements No. 27 and No. 50 remain applicable for pensions that are not covered by the scope of this Statement.

The scope of this Statement addresses accounting and financial reporting for pensions that are provided to the employees of State and local governmental employers through pension plans that are administered through trusts that have the following characteristics:

- Contributions from employers and nonemployer contributing entities to the pension plan and earnings on those contributions are irrevocable.
- Pension plan assets are dedicated to providing pensions to plan members in accordance with the benefit terms.
- Pension plan assets are legally protected from the creditors of employers, nonemployer contributing entities, and the pension plan administrator. If the plan is a defined benefit pension plan, plan assets also are legally protected from creditors of the plan members.

This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources and deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

Note disclosure and required supplementary information requirements about pensions also are addressed. Distinctions are made regarding the particular requirements for employers based on the number of employers whose employees are provided with pensions through the pension plan and whether pension obligations and pension plan assets are shared. Employers are classified in one of the following categories for purposes of this Statement:

 Single employers are those whose employees are provided with defined benefit pensions through singleemployer pension plans—pension plans in which pensions are provided to the employees of only one employer (as defined in this Statement).

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

- Agent employers are those whose employees are provided with defined benefit pensions through agent
  multiple-employer pension plans—pension plans in which plan assets are pooled for investment purposes,
  but separate accounts are maintained for each individual employer so that each employer's share of the
  pooled assets is legally available to pay the benefits of only its employees.
- Cost-sharing employers are those whose employees are provided with defined benefit pensions through cost-sharing multiple-employer pension plans—pension plans in which the pension obligations to the employees of more than one employer are pooled, and plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.

In addition, this Statement details the recognition and disclosure requirements for employers with liabilities (payables) to a defined benefit pension plan and for employers whose employees are provided with defined contribution pensions. This Statement also addresses circumstances in which a nonemployer entity has a legal requirement to make contributions directly to a pension plan.

The District has implemented the Provisions of this Statement for the year ended June 30, 2015.

In November 2013, the GASB issued Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date—an Amendment of GASB Statement No. 68. The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68, Accounting and Financial Reporting for Pensions. The issue relates to amounts associated with contributions, if any, made by a State or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability.

Statement No. 68 requires a State or local government employer (or nonemployer contributing entity in a special funding situation) to recognize a net pension liability measured as of a date (the measurement date) no earlier than the end of its prior fiscal year. If a State or local government employer or nonemployer contributing entity makes a contribution to a defined benefit pension plan between the measurement date of the reported net pension liability and the end of the government's reporting period, Statement No. 68 requires that the government recognize its contribution as a deferred outflow of resources. In addition, Statement No. 68 requires recognition of deferred outflows of resources and deferred inflows of resources for changes in the net pension liability of a State or local government employer or nonemployer contributing entity that arise from other types of events. At transition to Statement No. 68, if it is not practical for an employer or nonemployer contributing entity to determine the amounts of *all* deferred outflows of resources and deferred inflows of resources related to pensions, paragraph 137 of Statement No. 68 required that beginning balances for deferred outflows of resources and deferred inflows of resources not be reported.

Consequently, if it is not practical to determine the amounts of all deferred outflows of resources and deferred inflows of resources related to pensions, contributions made after the measurement date of the beginning net pension liability could not have been reported as deferred outflows of resources at transition. This could have resulted in a significant understatement of an employer or nonemployer contributing entity's beginning net position and expense in the initial period of implementation.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

This Statement amends paragraph 137 of Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. Statement No. 68, as amended, continues to require that beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions be reported at transition only if it is practical to determine all such amounts.

The District has implemented the Provisions of this Statement for the year ended June 30, 2015.

As the result of implementing GASB Statement No. 68, the District has restated the beginning net position in the government-wide Statement of Net Position, effectively decreasing net position as of July 1, 2014, by \$97,150,974. The decrease results from recognizing the net pension liability, net of related deferred outflows of resources. The restatement does not include deferred inflows of resources, as the information was not available.

#### **New Accounting Pronouncements**

In February 2015, the GASB issued Statement No. 72, Fair Value Measurement and Application. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2015. Early implementation is encouraged.

In June 2015, the GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. The objective of this Statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of State and local governments for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement No. 68. It also amends certain provisions of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68 for pension plans and pensions that are within their respective scopes.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The requirements of this Statement extend the approach to accounting and financial reporting established in Statement No. 68 to all pensions, with modifications as necessary to reflect that for accounting and financial reporting purposes, any assets accumulated for pensions that are provided through pension plans that are not administered through trusts that meet the criteria specified in Statement No. 68 should not be considered pension plan assets. It also requires that information similar to that required by Statement No. 68 be included in notes to financial statements and required supplementary information by all similarly situated employers and nonemployer contributing entities.

This Statement also clarifies the application of certain provisions of Statements No. 67 and No. 68 with regard to the following issues:

- Information that is required to be presented as notes to the ten-year schedules of required supplementary information about investment-related factors that significantly affect trends in the amounts reported.
- Accounting and financial reporting for separately financed specific liabilities of individual employers and nonemployer contributing entities for defined benefit pensions.
- Timing of employer recognition of revenue for the support of nonemployer contributing entities not in a special funding situation.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2016. Early implementation is encouraged.

In June 2015, the GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of State and local governmental OPEB plans for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended, Statement No. 43, and Statement No. 50, Pension Disclosures.

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, establishes new accounting and financial reporting requirements for governments whose employees are provided with OPEB, as well as for certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to the employees of other entities.

The scope of this Statement includes OPEB plans—defined benefit and defined contribution—administered through trusts that meet the following criteria:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

- Contributions from employers and nonemployer contributing entities to the OPEB plan and earnings on those contributions are irrevocable.
- OPEB plan assets are dedicated to providing OPEB to plan members in accordance with the benefit terms.
- OPEB plan assets are legally protected from the creditors of employers, nonemployer contributing entities, and the OPEB plan administrator. If the plan is a defined benefit OPEB plan, plan assets also are legally protected from creditors of the plan members.

This Statement also includes requirements to address financial reporting for assets accumulated for purposes of providing defined benefit OPEB through OPEB plans that are not administered through trusts that meet the specified criteria.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2016. Early implementation is encouraged.

In June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension. The primary objective of this Statement is to improve accounting and financial reporting by State and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by State and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans.

The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of State and local governmental employers. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed.

In addition, this Statement details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria and for employers whose employees are provided with defined contribution OPEB. This Statement also addresses certain circumstances in which a nonemployer entity provides financial support for OPEB of employees of another entity.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

In this Statement, distinctions are made regarding the particular requirements depending upon whether the OPEB plans through which the benefits are provided are administered through trusts that meet the following criteria:

- Contributions from employers and nonemployer contributing entities to the OPEB plan and earnings on those contributions are irrevocable.
- OPEB plan assets are dedicated to providing OPEB to plan members in accordance with the benefit terms.
- OPEB plan assets are legally protected from the creditors of employers, nonemployer contributing entities, the OPEB plan administrator, and the plan members.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2017. Early implementation is encouraged.

In June 2015, the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of State and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP.

This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2015, and should be applied retroactively. Earlier implementation is permitted.

#### NOTE 3 - DEPOSITS AND INVESTMENTS

#### **Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium-term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. The District's internal investment policy requires asset managers to purchase and hold investments with a rating of Bb or higher.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

**Investment in County Treasury -** The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section (ECS) 41001). The fair value of the District's investment in the Alameda County Investment Pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the Alameda County Treasurer, which is recorded on the amortized cost basis.

#### **Other Investments**

The District maintains investments outside the Alameda County Investment Pool as allowed by the District's investment policy. The District relies on a third party investment firm to manage the investment portfolio. The investments are stated at fair value as determined by quoted market prices in The Wall Street Journal at June 30, 2015.

#### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

	Maximum	Maximum	Maximum
Authorized	Remaining	Percentage	Investment
Investment Type	Maturity	of Portfolio	in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Summary of Deposits and Investments**

Deposits and investments of the primary government as of June 30, 2015, consist of the following:

Cash on hand and in banks - unrestricted	\$	5,129,964
Cash in revolving - unrestricted		71,140
Cash on hand and in banks - restricted		7,913,480
Total Cash and Cash Equivalents	\$	13,114,584
Investment in county treasury - unrestricted	\$	(3,779,649)
Investment in county treasury - restricted		86,515,677
Investments - restricted	2	214,906,887
Total Investments	\$ 2	297,642,915
Deposits and investments of the fiduciary funds as of June 30, 2015, consist of the following:		
Cash on hand and in banks	\$	468,260
Investment in county treasury	\$	996,061

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the Alameda County Investment Pool and having the pool purchase a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Additionally, OPEB bond proceeds have been invested in other instruments which equate to the CalPERS investment strategy.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuation is provided by the following schedule that shows the distribution of the District's investment by maturity:

Investment Type	Fair Value	Weighted Average Maturity in Days
County Pool - Alameda	\$ 83,858,455	466
JP Morgan Prime Money Market Fund	766,638	N/A
Money Market Funds	9,190,100	N/A
U.S. Governments and Agencies	10,565,989	N/A
Mortgage Backed Securities	14,217,717	N/A
Collateralized Mortgage Obligations	3,654,120	N/A
Domestic Corporate Bonds	13,229,294	N/A
Mutual Funds - Fixed Income	25,691,201	N/A
Common Stock - Domestic	73,175,963	N/A
Common Stock - Foreign	9,721,146	N/A
Master Limited Partnerships	95,608	N/A
Mutual Funds - Equities	46,620,441	N/A
Exchange Traded Funds - Equity	6,654,169	N/A
Private Equity	1,324,501	N/A
	\$ 298,765,342	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investment in the County pool is not required to be rated, nor has it been rated as of June 30, 2015. Presented below is the minimum rating required by the California Government Code, the District's investment policy, or debt agreements, and the actual rating as of the year-end for each investment type.

	Total	
Investment Type	Fair Value	Rating
County Pool - Alameda	\$ 83,858,455	Not Rated
JP Morgan Prime Money Market Fund	766,638	[1]
Money Market Funds	9,190,100	[1]
U.S. Governments and Agencies	10,565,989	[1]
Mortgage Backed Securities	14,217,717	[1]
Collateralized Mortgage Obligations	3,654,120	[1]
Domestic Corporate Bonds	13,229,294	[1]
Mutual Funds - Fixed Income	25,691,201	[1]
Common Stock - Domestic	73,175,963	[1]
Common Stock - Foreign	9,721,146	[1]
Master Limited Partnerships	95,608	[1]
Mutual Funds - Equities	46,620,441	[1]
Exchange Traded Funds - Equity	6,654,169	[1]
Private Equity	1,324,501	[1]
	\$ 298,765,342	

[1] Investment ratings range from Aaa to Caa according to Moody's Investors Service.

#### **Custodial Credit Risk - Deposits**

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2015, the District's bank balance of \$12,638,399 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the name of the District.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

### NOTE 4 - ACCOUNTS RECEIVABLE

Accounts receivable consisted primarily of intergovernmental grants, entitlements, and other local sources.

	Primary	Fiduciary
	Government	Funds
Federal Government		
Categorical aid	\$ 6,124,066	\$ -
State Government		
Apportionment	808,906	-
Categorical aid	688,217	-
Lottery	1,715,978	-
Local Sources		
Other local sources	2,620,820	14,838
Total	\$ 11,957,987	\$ 14,838
Student receivables	\$ 8,093,242	\$ -

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### NOTE 5 - CAPITAL ASSETS

Capital asset activity for the primary government for the fiscal year ended June 30, 2015, was as follows:

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Capital Assets Not Being Depreciated				
Land	\$ 11,913,296	\$ -	\$ -	\$ 11,913,296
Construction in progress	112,151,511	47,406,384	21,556,280	138,001,615
Total Capital Assets Not Being Depreciated	124,064,807	47,406,384	21,556,280	149,914,911
Capital Assets Being Depreciated				
Buildings	271,798,751	-	-	271,798,751
Site improvements	155,213,656	18,864,377	-	174,078,033
Software and IT development	31,385,496	378,120	-	31,763,616
Machinery and equipment	40,716,068	120,601	_	40,836,669
Total Capital Assets Being Depreciated	499,113,971	19,363,098	-	518,477,069
Total Capital Assets	623,178,778	66,769,482	21,556,280	668,391,980
Less Accumulated Depreciation				
Buildings	106,513,935	5,417,263	-	111,931,198
Site improvements	21,763,009	7,107,535	-	28,870,544
Software and IT development	31,299,853	15,571	-	31,315,424
Machinery and equipment	40,113,445	297,153	-	40,410,598
Total Accumulated Depreciation	199,690,242	12,837,522	-	212,527,764
Net Capital Assets	\$ 423,488,536	\$ 53,931,960	\$ 21,556,280	\$ 455,864,216

Depreciation expense for the year was \$12,837,522.

Interest expense on capital related debt for the year ended June 30, 2015, was \$34,338,883. Of this amount, \$2,623,607 was capitalized.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### NOTE 6 - ACCOUNTS PAYABLE

Accounts payable consisted of the following:

	Primary		fiduciary
	Government		Funds
Accrued payroll and benefits	\$ 3,545,286	\$	-
Construction contractors	4,675,324		-
Vendors and supplies	6,757,224		120,056
Total	\$ 14,977,834	\$	120,056

#### **NOTE 7 - UNEARNED REVENUE**

Unearned revenue consisted of the following:

	Primary
	Government
Federal categorical aid	\$ 91,952
State categorical aid	8,794,898
Enrollment fees	591,284
Other local	762,490
Total	\$ 10,240,624

#### **NOTE 8 - INTERFUND TRANSACTIONS**

#### Interfund Receivables and Payables (Due To/Due From)

Interfund receivable and payable balances arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Interfund activity within the governmental funds and fiduciary funds has been eliminated respectively in the consolidation process of the basic financial statements. Balances owing between the primary government and the fiduciary funds are not eliminated in the consolidation process. As of June 30, 2015, the amounts owed between the primary government and the fiduciary funds were \$1,777 and \$682, respectively.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Interfund Operating Transfers**

Operating transfers between funds of the District are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use restricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Operating transfers within the funds of the District have been eliminated in the consolidation process. Transfers between the primary government and the fiduciary funds are not eliminated in the consolidation process. During the 2015 fiscal year, the District did not make any transfers to the fiduciary funds.

#### **NOTE 9- LONG-TERM OBLIGATIONS**

#### **Summary**

The changes in the District's long-term obligations during the fiscal year 2015 consisted of the following:

	Beginning		(Atiti)		F., 41	Don's
	Balance	4 1 11.1	(Amortization)	D 1	Ending	Due in
	(as restated)	Additions	Accretion	Deductions	Balance	One Year
General obligation bonds	\$ 419,271,614	\$ 180,171,184	\$ -	\$ (186,171,877)	\$ 413,270,921	\$ 15,110,000
2005 Taxable Limited Obligation						
OPEB Bonds	155,667,775	-	8,515,358	-	164,183,133	-
2006 OPEB Bond modification						
and restructuring	10,417,232	-	-	(78,235)	10,338,997	84,253
2011 Taxable Refunding bonds	51,910,000			(2,590,000)	49,320,000	2,265,000
Total Bonds Payable	637,266,621	180,171,184	8,515,358	(188,840,112)	637,113,051	17,459,253
Other liabilities						
Postemployment benefits						
obligation	29,916,295	10,186,562	-	(7,308,367)	32,794,490	-
Claims liability	2,795,135	-	-	-	2,795,135	-
Load banking	1,845,676	-	-	(17,963)	1,827,713	-
Compensated absences	3,583,095	961,601	-	-	4,544,696	-
Aggregate net pension obligation	103,646,847	-	-	(19,971,804)	83,675,043	-
Total Long-Term			·			
Obligations	\$ 779,053,669	\$ 191,319,347	\$ 8,515,358	\$ (216,138,246)	\$ 762,750,128	\$ 17,459,253

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Description of Obligations**

Payments on the general obligation bonds are made by the bond interest and redemption fund with local property tax collections. Debt service payments on the Other Postemployment Benefits (OPEB) Bonds will be made from the Unrestricted General Fund. Workers' compensation claims liability is an estimate based on an actuarial study completed by a third party specialist. Actual claims paid will be made from the Self-Insurance Fund. Management is responsible to evaluate the adequacy of the change in value. The Postemployment Benefits Obligation is funded through payments for benefits and is reported within the fund the employees' salaries are charged. The compensated absences will be paid by the fund for which the employee worked. Load banking obligations are the responsibility of the General Fund in the year the employee utilizes the banked leave time. The aggregate net pension obligation will be paid by the fund for which the employee is currently working.

#### **Bonded Debt**

#### 2006 General Obligation Bonds, Series A

In August 2006, the District issued \$75,000,000 of General Obligation Bonds, Election of 2006, Series A. Voters authorized \$390,000,000 in June of 2006. The bonds are being issued to finance the acquisition, construction, and rehabilitation of District facilities. The bonds mature beginning August 1, 2007 through August 1, 2031, with interest yield rates ranging from 4.00 to 5.00 percent.

#### 2006 General Obligation Bonds, Series B

In November 2007, the District issued \$100,000,000 of General Obligation Bonds, Election of 2006, Series B. The bonds are being issued to finance the acquisition, construction, and rehabilitation of District facilities. The bonds mature beginning August 1, 2009 through August 1, 2037, with interest yield rates ranging from 5.00 to 5.25 percent.

#### 2006 General Obligation Bonds, Series C

In August 2009, the District issued \$100,000,000 of General Obligation Bonds, Election of 2006, Series C. The bonds are being issued to finance the acquisition, construction, and rehabilitation of District facilities. The bonds mature beginning August 1, 2012 through August 1, 2039, with interest yield rates ranging from 2.00 to 5.50 percent.

#### 2009 General Obligation Refunding Bonds

In December 2009, the District issued, in the amount of \$39,080,000, the General Obligation Refunding Bonds to refund portions of the District's prior outstanding bonds. The bonds mature beginning August 1, 2010 through August 1, 2031, with interest yield rates ranging from 2.00 to 5.50 percent.

#### 2012 General Obligation Refunding Bonds

In March 2012, the District issued, in the amount of \$59,005,000, the General Obligation Refunding Bonds to refund portions of the District's prior outstanding bonds. The bonds mature beginning August 1, 2012 through August 1, 2034, with interest yield rates ranging from 2.00 to 5.00 percent.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### 2014 General Obligation Refunding Bonds Series A

In August 2014, the District issued, in the amount of \$127,505,000, the General Obligation Refunding Bonds to refund portions of the District's prior outstanding bonds. The bonds mature beginning August 1, 2015 through August 1, 2035, with interest yield rates ranging from 2.00 to 5.00 percent.

### 2014 General Obligation Refunding Bonds Series B

In March 2012, the District issued, in the amount of \$30,220,000, the General Obligation Refunding Bonds to refund portions of the District's prior outstanding bonds. The bonds mature beginning August 1, 2015 through August 1, 2032, with interest yield rates ranging from 2.00 to 5.00 percent.

The outstanding general obligation debt is as follows:

					Bonds			Bonds
	Issue	Maturity	Interest	Original	Outstanding	Issued/		Outstanding
Series	Date	Date	Rate	Issue	July 1, 2014	Amortized	Redeemed	June 30, 2015
2000 B	5/30/2002	8/01/2032	2.00%-5.32%	\$ 30,000,000	\$ 8,450,000	\$ -	\$ 8,450,000	\$ -
2000 D	7/21/2005	8/01/2035	2.51%-4.18%	55,700,000	23,065,000	-	23,065,000	
	Subtotal Elec	ction of 2000						
2005 A	6/01/2005	8/01/2021	3.00%-4.00%	7,285,000	3,995,000	-	3,995,000	-
2005 B	8/17/2005	8/01/2025	3.00%-5.00%	32,975,000	26,740,000	-	26,740,000	
	Subtotal 200	5 Refundings						
2006 A	8/10/2006	8/01/2031	4.00%-5.00%	75,000,000	60,400,000	-	55,685,000	4,715,000
2006 B	11/15/2007	8/01/2037	5.00%-5.25%	100,000,000	91,235,000	-	55,835,000	35,400,000
2006 C	8/26/2009	8/01/2039	2.00%-5.50%	100,000,000	97,810,000	-	1,970,000	95,840,000
	Subtotal Elec	ction of 2006						135,955,000
2009	12/17/2009	8/01/2031	2.00-5.50%	39,080,000	31,990,000	-	1,320,000	30,670,000
2012	3/28/2012	8/01/2034	2.00-5.00%	59,005,000	58,230,000	-	1,545,000	56,685,000
2014 A	8/21/2014	8/01/2035	2.00%-5.00%	127,505,000	-	127,505,000	-	127,505,000
2014 B	8/21/2014	8/01/2032	2.00%-5.00%	30,220,000	-	30,220,000	-	30,220,000
	Subtotal 2014	4 Refundings						157,725,000
	Subtotal Gen	eral Obligation	on Bonds					381,035,000
	Bond Pr	emiums			17,356,614	22,446,184	7,566,877	32,235,921
		Total Gene	eral Obligation B	onds	\$ 419,271,614	\$ 180,171,184	\$186,171,877	\$ 413,270,921

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

### General Obligation Bond - 2006 Series A, B, and C

The general obligation bonds mature through 2040 as follows:

Year	Ending
1 Cai	Liluing

June 30,	Principal	Interest	Total
2016	\$ 7,050,000	\$ 6,832,027	\$ 13,882,027
2017	6,710,000	6,502,625	13,212,625
2018	4,520,000	6,191,175	10,711,175
2019	2,265,000	5,979,313	8,244,313
2020	2,375,000	5,866,063	8,241,063
2021-2025	13,895,000	27,312,925	41,207,925
2026-2030	17,880,000	23,332,775	41,212,775
2031-2035	33,740,000	17,858,500	51,598,500
2036-2040	47,520,000	6,398,750	53,918,750
Total	\$ 135,955,000	\$ 106,274,153	\$ 242,229,153

### **General Obligation Bond - 2009 Refunding**

The 2009 general obligation bonds mature through 2032 as follows:

Year	Ending

Tour Ename			
June 30,	Principal	Interest	Total
2016	\$ 1,395,000	\$ 1,524,200	\$ 2,919,200
2017	1,440,000	1,479,950	2,919,950
2018	1,495,000	1,407,950	2,902,950
2019	1,555,000	1,333,200	2,888,200
2020	930,000	1,260,450	2,190,450
2021-2025	9,860,000	5,277,063	15,137,063
2026-2030	10,835,000	2,284,263	13,119,263
2031-2032	3,160,000	250,950	3,410,950
Total	\$ 30,670,000	\$ 14,818,026	\$ 45,488,026

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### General Obligation Bond - 2012 Refunding

The 2012 general obligation bonds mature through 2035 as follows:

Year Ending			
June 30,	Principal	Interest	Total
2016	\$ 2,915,000	\$ 2,603,556	\$ 5,518,556
2017	2,970,000	2,516,106	5,486,106
2018	3,085,000	2,397,306	5,482,306
2019	2,600,000	2,243,056	4,843,056
2020	2,730,000	2,113,056	4,843,056
2021-2025	15,750,000	8,381,531	24,131,531
2026-2030	11,420,000	5,103,931	16,523,931
2031-2035	15,215,000_	1,801,844	17,016,844
Total	\$ 56,685,000	\$ 27,160,386	\$ 83,845,386

#### General Obligation Bond - 2014 Refunding

The 2014 general obligation bonds mature through 2036 as follows:

Year Ending					
June 30,	_	Principa	al	Interest	 Total
2016		\$ 3,750,	,000 \$	7,236,225	\$ 10,986,225
2017		2,815,	,000	7,145,850	9,960,850
2018		5,210,	,000	6,977,725	12,187,725
2019		7,765,	,000	6,668,350	14,433,350
2020		8,170,	,000	6,269,975	14,439,975
2021-2025		41,385,	,000	25,243,575	66,628,575
2026-2030		46,425,	,000	14,816,250	61,241,250
2031-2035		39,225,	,000	3,426,850	42,651,850
2036	_	2,980,	,000	54,013	3,034,013
Total	<u></u>	\$ 157,725,	,000 \$	77,838,813	\$ 235,563,813

#### **Taxable 2005 Limited Obligation Other Postemployment Benefits Bonds**

In December 2005, the District issued \$153,749,832 aggregate principal amount of Taxable 2005 Limited Obligation OPEB (Other Postemployment Benefits) Bonds to fund the District's obligation to pay certain health care benefits for certain retired District employees and pay certain costs of issuance. The bonds consisted of \$20,015,000 principal amount of fixed rate bonds, and \$133,734,832 initial principal amount of Convertible Auction Rate Securities. The Convertible Auction Rate Securities accrete to matured principal amount of \$394,225,000. Interest rates on the bonds range from 4.71 percent to 5.52 percent.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The bonds mature through 2050 as follows:

	Principal				
Year Ending	(Including Accreted	Accreted			
June 30,	Interest to Date)	Interest	Interest	Total	
2016	\$ -	\$ -	\$ -	\$ -	
2017	4,225,719	2,649,281	1,995,555	8,870,555	
2018	4,502,311	2,822,689	1,638,743	8,963,743	
2019	4,994,031	3,130,969	1,258,575	9,383,575	
2020	5,378,188	3,371,812	836,888	9,586,888	
2021-2025	20,752,626	21,872,374	6,789,818	49,414,818	
2026-2030	16,753,248	28,821,752	9,626,153	55,201,153	
2031-2035	13,808,933	33,816,067	13,596,503	61,221,503	
2036-2040	14,624,282	44,275,718	9,057,848	67,957,848	
2041-2045	8,430,633	44,044,367	29,963,168	82,438,168	
2046-2050	13,174,119	68,825,881	13,497,893	95,497,893	
Subtotal	106,644,090	253,630,910	88,261,144	448,536,144	
Accumulated accretion	57,539,043	(57,539,043)			
Total	\$ 164,183,133	\$ 196,091,867	\$ 88,261,144	\$ 448,536,144	

#### 2006 Limited Obligation Other Postemployment Benefits Bonds Modification

The OPEB Bonds issued in 2005 were subject to an amendment wherein Lehman Brothers purchased three maturities (2006, 2007, and 2008 except \$135,000) in 2006. This is outlined in the "Supplement to the Official Statement" dated as of October 25, 2006, relating to the Taxable 2005 Limited Obligation OPEB Bonds. The purpose of the amendment was to convert 2006, 2007, and 2008 original maturities into bonds maturing August 5, 2049. The vehicle used was a capital accretion type financing that the supplement indicates would fully accrete by August 5, 2009, and would have bonds that mature through August 1, 2049. This is a unique financing structure that was developed to accommodate District wishes to reduce debt service in the initial years of the financing.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The bonds mature through 2050 as follows:

Year Ending			
June 30,	 Principal	Interest	Total
2016	\$ 84,253	\$ 643,554	\$ 727,807
2017	90,271	638,101	728,372
2018	96,289	632,271	728,560
2019	102,307	626,065	728,372
2020	108,325	619,482	727,807
2021-2025	655,967	2,983,633	3,639,600
2026-2030	896,688	2,742,535	3,639,223
2031-2035	1,221,663	2,413,799	3,635,462
2036-2040	1,673,016	1,965,267	3,638,283
2041-2045	2,292,874	1,350,486	3,643,360
2046-2050	 3,117,344	511,534	3,628,878
Total	\$ 10,338,997	\$ 15,126,727	\$ 25,465,724

#### **2011 Taxable Refunding Bonds**

In October 2011, the District refunded the District's outstanding 2009 Taxable OPEB Refunding Bonds. The refunding was a current legal defeasance of the previously issued bonds. The new refunding bonds carry interest rates ranging from 3.47 percent to 6.91 percent and mature annually through August 1, 2031. The proceeds of the refunding were used to refinance all of the District's outstanding obligation 2009 Taxable OPEB Refunding Bonds and paying costs of issuing.

The bonds mature through 2032 as follows:

Year Ending				
June 30,	]	Principal	 Interest	 Total
2016	\$	2,265,000	\$ 3,359,001	\$ 5,624,001
2017		-	3,257,869	3,257,869
2018		1,095,000	3,257,869	4,352,869
2019		1,270,000	3,199,506	4,469,506
2020		1,695,000	3,127,370	4,822,370
2021-2025	1	1,520,000	13,790,394	25,310,394
2026-2030	1	9,110,000	8,862,913	27,972,913
2031-2032	1	2,365,000	1,417,215	13,782,215
Total	\$ 4	19,320,000	\$ 40,272,137	\$ 89,592,137

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Other Postemployment Benefits Obligation**

The District's annual required contribution for the year ended June 30, 2015, was \$9,874,857, and contributions made by the District during the year were \$7,308,367. Interest on the net OPEB obligation and adjustments to the annual required contribution were \$2,019,350 and \$(1,707,645), respectively, which resulted in an increase to the net OPEB obligation of \$2,878,195. As of June 30, 2015, the net OPEB obligation was \$32,794,490. See Note 11 for additional information regarding the OPEB obligation and the postemployment benefits plan.

#### **Claims Liability**

At June 30, 2015, the liability for claims liability was \$2,795,135. See Note 12 for additional information.

#### **Compensated Absences**

At June 30, 2015, the liability for compensated absences was \$4,544,696.

#### **Load Banking**

At June 30, 2015, the liability for load banking agreements was \$1,827,713.

#### **Aggregate Net Pension Obligation**

At June 30, 2015, the liability for aggregate net pension obligation was \$83,675,043. See Note 13 for additional information on the aggregate net pension obligation.

#### NOTE 10 - INTEREST RATE SWAPS

#### 2005 Limited Obligation Other Postemployment Benefits Bonds

Objective of the Morgan Stanley Interest Rate SWAP. The District entered into a series of six forward starting floating-to-fixed rate interest rate swaps to manage interest rate risk associated with its 2005 Taxable Limited Obligation Other Postemployment Bonds. The OPEB Bonds included six series of bonds that were initially issued at a fixed rate of interest, converting to a variable rate (auction rate) on separate dates and continuing in that mode until maturity of the individual series of bonds. In order to effectively convert the variable rate to a fixed rate for each of the six series of bonds in November 2006, the District entered into separate swap transactions with Morgan Stanley corresponding to each of the individual variable rate periods. Because the swap obligation only arises during the variable rate interest period for each series of bonds, the District does not become obligated to make swap payments until those periods arrive for each series of bonds. As of June 30, 2015, the 2005 Series B-1 through B-6 has a fair market value of \$(21,834,707). The intention of the swap was to effectively change the variable interest rate on the bonds to a synthetic fixed-rate of 4.90 percent, 5.16 percent, 5.28 percent, 5.21 percent, 5.06 percent, and 4.94 percent, respectively.

*Terms*. Under the swap agreement, the District pays a fixed rate of percent (as noted above) and the counterparty pays the District a floating rate option of 100 percent of London Interbank Offered Rate (LIBOR) with designated maturity of one month.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

*Credit Risk.* As of June 30, 2015, the District was not exposed to credit risk because the swap had a negative fair value. Ongoing swap risks lay if the counterparty defaults and the District incur cost to obtain replacement swap at the same economic terms.

Basis Risk. Adverse changes in the District's or credit providers' financial strength could result in basis risk.

*Termination Risk*. The District or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract.

#### **Derivative Instrument Types**

Hedge Effectiveness. As of June 30, 2015, derivative instrument B-1 under governmental activities no longer meets the criteria for effectiveness and, thus, is considered to be an investment derivative instrument. Accordingly, the accumulated changes in its fair value in fiscal year 2015 of \$344,873 are reported within the investment revenue classification for the year ended June 30, 2015. The other interest rate swaps, B-2 through B-6, are considered to be hedging derivative instruments and are identified above as fair value hedges, change in market values are shown as deferred cash out flows on the Statement of Net Position.

The District used the dollar-offset method to evaluate hedge effectiveness for the interest rate swaps and rate cap. This method evaluates effectiveness by comparing the changes in expected cash flows or fair values of the potential hedging derivative instrument with the changes in expected cash flows or fair values of the hedgeable item.

#### **Fair Values**

Fair values for the District's derivative instruments were estimated using the following methods:

*Interest Rate Swaps*. Fair values for the interest rate swaps were estimated using the zero-coupon method, which calculates the future net settlement payments, assuming that current forward rates implied by the yield curve correctly anticipate future spot interest rates. The payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

					Original	Market	
Trade ID	Trade Date	Effective Date	Maturity Date	Currency	Notional	Value	Fixed Rate
AUF3X	November 28, 2006	August 5, 2039	August 5, 2049	USD	\$ 134,475,000	\$ (7,008,136)	4.90%
AUF3W	November 28, 2006	August 5, 2031	August 5, 2039	USD	86,650,000	(4,689,679)	5.16%
AUF3V	November 28, 2006	August 5, 2025	August 5, 2031	USD	57,525,000	(2,981,839)	5.28%
AUF3U	November 28, 2006	August 5, 2020	August 5, 2025	USD	43,175,000	(2,611,819)	5.21%
AUF3T	November 28, 2006	August 5, 2015	August 5, 2020	USD	38,450,000	(4,512,594)	5.06%
AUF3S	November 28, 2006	August 5, 2010	August 5, 2015	USD	33,950,000	(30,640)	4.94%

Ominima1

Montros

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

### NOTE 11 - POSTEMPLOYMENT HEALTH CARE PLAN AND OTHER POSTEMPLOYMENT BENEFITS OBLIGATION

The District provides postemployment health care benefits for retired employees in accordance with negotiated contracts with the various bargaining units of the District.

#### **Plan Description**

The plan is a single-employer defined benefit health care plan administered by Peralta Community College District. The plan provides medical and dental insurance benefits and life insurance to eligible retirees and their spouses. Eligible benefits plan features are based on retirees' retirement date and current employees most recent hire date in accordance with collective bargaining unit agreements.

#### **Contribution Information**

The contribution requirements of plan members and the District are established and may be amended by the District and the District's bargaining units. The plan is currently funded on a pay-as-you-go basis. For fiscal year 2014-2015, the District contributed \$7,308,367 to the plan, comprised on premiums paid for medical insurance, claims expense, eligible Medicare reimbursements, and life insurance premiums for eligible plan members.

#### **Annual OPEB Cost and Net OPEB Obligation**

The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the payments of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (UAAL) (or funding costs) over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation to the plan:

Annual required contribution	\$ 9,874,857
Interest on net OPEB obligation	2,019,350
Adjustment to annual required contribution	(1,707,645)
Annual OPEB Cost	10,186,562
Contributions made	(7,308,367)
Increase in net OPEB obligation	2,878,195
Net OPEB obligation, beginning of year	29,916,295
Net OPEB obligation, end of year	\$ 32,794,490

### NOTES TO FINANCIAL STATEMENTS **JUNE 30, 2015**

#### **Trend Information**

Trend information for the annual OPEB cost, the percentage of annual OPEB costs contributed to the plan, and the net OPEB obligation for the past three years is as follows:

Year Ended	Annual OPEB	Actual	Percentage	Net OPEB
June 30,	Costs	Contribution	Contributed	Obligation
2013	\$ 11,471,921	\$ 7,692,012	67%	\$ 27,161,293
2014	11,511,305	8,756,303	76%	29,916,295
2015	10,186,562	7,308,367	72%	32,794,490
<b>Funding Status and Funding Pro</b>	gress			
Actuarial Accrued Liability (AAI	)			\$ 152 429 020

\$ 152,429,020
\$ 152,429,020
<del></del>
-
\$ 91,889,342
166%

The above noted actuarial accrued liability was based on the November 1, 2014, actuarial valuation. Actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Other Postemployment Benefits Funding Progress, presented as required supplementary information, follows the notes to the financial statements and presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial values of assets, consistent with the long-term perspective of the calculations.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

In the November 1, 2014, actuarial valuation, the entity age normal method was used. The actuarial assumptions included a 7.0 percent investment rate of return (net of administrative expenses), based on assets invested in the District's retiree health benefits program. Health care cost trend rates ranged from an initial 12 percent and 13 percent for Kaiser and Core Source, respectively, with an ultimate rate of 6.75 percent. The UAAL is being amortized at a level percent of payroll method (same as CalPERS). The initial UAAL is being amortized over a closed 30 year period. There is no actuarial value of assets because funds have not been placed in an irrevocable trust. The District has an active investment portfolio funded through the issuance of bonds and has earmarked funds held in the County Treasury for funding of the OPEB obligation, but has not elected to place those assets in an irrevocable trust; therefore, there is no actuarial value of plan assets.

#### NOTE 12 - RISK MANAGEMENT

#### **Insurance Coverage**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year ended June 30, 2015, the District contracted with the Alliance of Schools for Cooperative Insurance Program (ASCIP) Joint Powers Authority (JPA) for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

#### **Claims Liabilities**

The District establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represent the changes in approximate aggregate liabilities for the District from July 1, 2013 to June 30, 2015:

		Workers'	
	_Co	Compensation	
Liability Balance, July 1, 2013	\$	2,795,135	
Net claims and changes in estimates		433,867	
Claims payments		(433,867)	
Liability Balance, June 30, 2014		2,795,135	
Net claims and changes in estimates		504,147	
Claims payments		(504,147)	
Liability Balance, June 30, 2015	\$	2,795,135	

At June 30, 2015, the Internal Service Fund had a retained deficit in the amount of \$2,286,310.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Employee Medical Benefits**

The District has contracted with the Alameda County Schools Insurance Group (ACSIG) Joint Powers Authority (JPA) to provide employee medical and surgical benefits. The JPA is a shared risk pool comprised of schools in Alameda County. Rates are set through an annual calculation process. The District pays a monthly contribution, which is placed in a common fund from which claim payments are made for all participating districts. Claims are paid for all participants regardless of claims flow. The Board of Trustees has a right to return monies to a district subsequent to the settlement of all expenses and claims if a district withdraws from the pool.

#### NOTE 13 - EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Academic employees are members of CalSTRS and classified employees are members of CalPERS.

The District implemented GASB Statements No. 68 and No. 71 for the fiscal year ended June 30, 2015. As a result, the District reported its proportionate share of the net pension liabilities, pension expense, and deferred inflow of resources for each of the above plans and a deferred outflow of resources for each of the above plans as follows:

		Proportionate	Deferred	Proportionate	Proportionate	
		Share of Net	Outflow of	Share of Deferred	Share of	
Pension Plan		Pension Liability	Resources	Inflow of Resources	Pension Expense	
CalSTRS		\$ 54,918,256	\$ 4,011,990	\$ 13,523,516	\$ 4,741,219	
CalPERS		28,756,787	5,161,266	9,881,154	2,555,891	
	Total	\$ 83,675,043	\$ 9,173,256	\$ 23,404,670	\$ 7,297,110	

The details of each plan are as follows:

#### California State Teachers' Retirement System (CalSTRS)

#### **Plan Description**

The District contributes to the State Teachers' Retirement Plan (STRP) administered by CalSTRS. STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2013, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publically available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Benefits Provided**

The STRP provides retirement, disability, and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the State is the sponsor of the STRP and obligor of the trust. In addition, the State is both an employer and nonemployer contributing entity to the STRP.

The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2015, are summarized as follows:

	STRP Defined Benefit Program			
	On or before	On or after		
Hire date	December 31, 2012	January 1, 2013		
Benefit formula	2% at 60	2% at 62		
Benefit vesting schedule	5 years of service	5 years of service		
Benefit payments	Monthly for life	Monthly for life		
Retirement age	60	62		
Monthly benefits as a percentage of eligible compensation	2.0% - 2.4%	2.0% - 2.4%		
Required employee contribution rate	8.15%	8.15%		
Required employer contribution rate	8.88%	8.88%		
Required State contribution rate	5.95%	5.95%		

#### **Contributions**

Required member, District, and State of California contribution rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contribution rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1 percent of applicable member earnings phased over a seven-year period. The contribution rates for each plan for the year ended June 30, 2015, are presented above, and the District's total contributions were \$4,011,990.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

Total net pension liability, including State share:

District's proportionate share of net pension liability	\$ 54,918,256
State's proportionate share of net pension liability associated with the District	33,162,014
Total	\$ 88,080,270

The net pension liability was measured as of June 30, 2014. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating college districts and the State, actuarially determined. At June 30, 2015, the District's proportion was 0.0940 percent.

For the year ended June 30, 2015, the District recognized pension expense of \$4,741,219. In addition, the District recognized revenue and pension expense of \$2,862,953 for support provided by the State. At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Deferred Outflows		Dei	Deferred Inflows	
	of Resources		of Resources		
Pension contributions subsequent to measurement date	\$	4,011,990	\$	-	
Difference between projected and actual earnings					
on pension plan investments				13,523,516	
Total	\$	4,011,990	\$	13,523,516	

The deferred outflow of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The deferred inflow of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

Year Ended	
June 30,	Amortization
2016	\$ 3,380,879
2017	3,380,879
2018	3,380,879
2019	3,380,879
Total	\$ 13,523,516

#### **Actuarial Methods and Assumptions**

Total pension liability for STRP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2013, and rolling forward the total pension liability to June 30, 2014. The financial reporting actuarial valuation as of June 30, 2013, used the following methods and assumptions, applied to all prior periods included in the measurement:

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on RP2000 series tables adjusted to fit CalSTRS experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant. Based on the model for CalSTRS consulting actuary investment practice, a best estimate range was determined assuming the portfolio is re-balanced annually and that the annual returns are lognormally distributed and independent from year to year to develop expected percentile for the long-term distribution of annualized returns. The assumed asset allocation is based on board policy for target asset allocation in effect on February 2, 2012, the date the current experience study was approved by the board. Best estimates of 10-year geometric real rates of return and the assumed asset allocation for each major asset class used as input to develop the actuarial investment rate of return are summarized in the following table:

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

		Long-Term
	Assumed Asset	Expected Real
Asset Class	Allocation	Rate of Return
Global equity	47%	4.50%
Private equity	12%	6.20%
Real estate	15%	4.35%
Inflation sensitive	5%	3.20%
Fixed income	20%	0.20%
Cash/liquidity	1%	0.00%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.60 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.60 percent) and assuming that contributions, benefit payments, and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net Pension
Discount Rate	Liability
1% decrease (6.60%)	\$ 85,603,197
Current discount rate (7.60%)	54,918,256
1% increase (8.60%)	29,332,590

#### California Public Employees' Retirement System (CalPERS)

#### **Plan Description**

Qualified employees are eligible to participate in the School Employer Pool (SEP) under CalPERS, a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2013, annual actuarial valuation report, Schools Pool Actuarial Valuation, 2013. This report and CalPERS audited financial information are publically available reports that can be found on the CalPERS website under Forms and Publications at: https://www.calpers.ca.gov/page/forms-publications.

#### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or age 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2015, are summarized as follows:

or after
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at 62
of service
ly for life
62
- 2.5%
000%
771%
)

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contribution rates are expressed as a percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2015, are presented above, and the total District contributions were \$3,341,727.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2015, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$28,756,787. The net pension liability was measured as of June 30, 2014. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating college districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2014 and June 30, 2013, respectively, was 0.2533 percent and 0.2364 percent, resulting in a net increase in the proportionate share of 0.0169 percent.

For the year ended June 30, 2015, the District recognized pension expense of \$2,555,891. At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	of Resources		of Resources	
Pension contributions subsequent to measurement date	\$	3,341,727	\$	-
Net change in proportionate share of net pension				
obligation		1,819,539		-
Difference between projected and actual earnings				
on pension plan investments				9,881,154
Total	\$	5,161,266	\$	9,881,154

The deferred outflow of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016.

The deferred outflows of resources related to the net change in proportionate share of net pension obligation will be amortized over the Expected Average Remaining Service Lives (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the 2013-2014 measurement period is 3.9 years, and the pension expense will be recognized as follows:

Year Ended	
June 30,	Amortization
2016	\$ 606,513
2017	606,513
2018	606,513
Total	\$ 1,819,539

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

The deferred inflow of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

2016 2017 2018 2019 \$ 2,470 2,470 2,470	Year Ended		
2017       2,470         2018       2,470         2019       2,470	June 30,		nortization
2018 2019 2,470	2016	<u> </u>	2,470,289
2019 2,470	2017		2,470,289
	2018		2,470,289
Φ 0.001	2019		2,470,287
1 otal <u>\$ 9,881</u>	Total	\$	9,881,154

#### **Actuarial Methods and Assumptions**

Total pension liability for the SEP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2013, and rolling forward the total pension liability to June 30, 2014. The financial reporting actuarial valuation as of June 30, 2013, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation date	June 30, 2013
Measurement date	June 30, 2014
Experience study	July 1, 1997 through June 30, 2011
Actuarial cost method	Entry age normal
Discount rate	7.50%
Investment rate of return	7.50%
Consumer price inflation	2.75%
Wage growth	3.00%

Mortality assumptions are based on mortality rates resulting from the most recent CalPERS experience study adopted by the CalPERS Board. For purposes of the post-retirement mortality rates, those revised rates include five years of projected ongoing mortality improvement using Scale AA published by the Society of Actuaries.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations, as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first ten years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Assumed Asset	Expected Real
Asset Class	Allocation	Rate of Return
Global equity	47%	5.25%
Global fixed income	19%	0.99%
Private equity	12%	6.83%
Real estate	11%	4.50%
Inflation sensitive	6%	0.45%
Infrastructure and Forestland	3%	4.50%
Liquidity	2%	-0.55%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net I elision
Discount Rate	Liability
1% decrease (6.50%)	\$ 50,445,969
Current discount rate (7.50%)	28,756,787
1% increase (8.50%)	10,633,289

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### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### On Behalf Payments

The State of California makes contributions to CalSTRS and CalPERS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS for the fiscal years ended June 30, 2015, 2014, and 2013, which amounted to \$2,424,386, \$2,365,474, and \$2,227,750, respectively, (5.679 percent) of salaries subject to CalSTRS. Contributions are no longer appropriated in the annual *Budget Act* for the legislatively mandated benefits to CalPERS. Therefore, there is no on behalf contribution rate for CalPERS. No contributions were made for CalPERS for the years ended June 30, 2015, 2014, and 2013. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenditures. These amounts have been reflected in the basic financial statements as a component of nonoperating revenue and employee benefit expense.

#### NOTE 14 - PARTICIPATION IN PUBLIC ENTITY RISK POOLS AND JOINT POWERS AUTHORITIES

The District is a member of the Schools Excess Liability Fund (SELF), the Alliance of Schools for Cooperative Insurance Programs (ASCIP), the Alameda County Schools Insurance Group (ACSIG), and Golden West Financing Authority Joint Powers Authorities (JPAs). SELF, ASCIP, and ACSIG provide property and liability insurance and health insurance. Golden West Financing Authority provides assistance related to school facilities financing. The relationship between the District and the JPAs is such that they are not component units of the District for financial reporting purposes.

The JPAs have budgeting and financial reporting requirements independent of member units, and their financial statements are not presented in these financial statements; however, transactions between the JPAs and the District are included in these statements. Audited financial statements are available from the respective entities.

The District's share of year-end assets, liabilities, or fund equity has not been calculated.

During the year ended June 30, 2015, the District made payments of \$38,131, \$1,201,824, and \$71,622 to the Schools Excess Liability Fund (SELF), the Alliance of Schools for Cooperative Insurance Programs (ASCIP), and the Alameda County Schools Insurance Group (ACSIG), respectively.

#### NOTE 15 - COMMITMENT AND CONTINGENCIES

### **Parking Mitigation**

The District has set aside funds to mitigate the impact of parking at Berkeley City College. These funds have been requested by the City of Berkeley as part of the development of the area surrounding Berkeley City College. At June 30, 2015, the total amount that has been deposited in a separate account owned by the District is \$4,013,846. A formal agreement has not yet been finalized as to the actual mitigation project parameters. The funds that have been set aside are from general obligation bonds sold specifically for the construction of the Berkeley City College Campus.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

#### **Construction Commitments**

The District is involved with various long-term construction and renovation projects throughout the four college campuses and the District Office. The projects are in various stages of completion and are funded primarily through the voter approved general obligation bonds.

#### NOTE 16 - RESTATEMENT OF PRIOR YEAR NET POSITION

The District adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, in the current year. As a result, the effect on the current fiscal year is as follows:

Primary Government	
Net Position - Beginning	\$ 95,582,222
Restatement of Long-Term Obligations for implementation	
of GASB Statement No. 68	(103,646,847)
Restatement of Deferred Outflows of Resources for implementation	
of GASB Statement No. 68	 6,495,873
Net Position - Beginning, as Restated	\$ (1,568,752)

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB) FUNDING PROGRESS

### FOR THE YEAR ENDED JUNE 30, 2015

Actuarial Valuation Date	 arial ue of ts (a)	Actuarial Accrued Liability (AAL) - Entry Age Method (b)	Unfunded AAL (UAAL) (b - a)	Fund Rati	io	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ([b - a]/c)
3/21/2011	\$ -	\$ 221,198,000	\$ 221,198,000	\$	-	\$ 61,323,546	361%
3/1/2013	-	174,703,920	174,703,920		-	76,212,840	229%
11/1/2014	-	152,429,020	152,429,020		-	91,889,342	166%

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR THE YEAR ENDED JUNE 30, 2015

CalSTRS	
District's proportion of the net pension liability	0.0940%
District's proportionate share of the net pension liability State's proportionate share of the net pension liability associated with the District Total	\$ 54,918,256 33,162,014 \$ 88,080,270
District's covered - employee payroll	\$ 39,942,761
District's proportionate share of the net pension liability as a percentage of its covered - employee payroll	137.49%
Plan fiduciary net position as a percentage of the total pension liability	77%
CalPERS	
District's proportion of the net pension liability	0.2533%
District's proportionate share of the net pension liability	\$ 28,756,787
District's covered - employee payroll	\$ 26,688,411
District's proportionate share of the net pension liability as a percentage of its covered - employee payroll	107.75%
Plan fiduciary net position as a percentage of the total pension liability	83%

*Note*: In the future, as data become available, ten years of information will be presented.

# SCHEDULE OF THE DISTRICT CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2015

#### **CalSTRS**

Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ 4,011,990 (4,011,990) \$ -
District's covered - employee payroll	\$ 45,180,068
Contributions as a percentage of covered - employee payroll	8.88%
CalPERS	
Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ 3,341,727 (3,341,727) \$ -
District's covered - employee payroll	\$ 28,389,491
Contributions as a percentage of covered - employee payroll	11.771%

*Note*: In the future, as data become available, ten years of information will be presented.

**SUPPLEMENTARY INFORMATION** 

# **DISTRICT ORGANIZATION JUNE 30, 2015**

Peralta Community College District was established in 1964 by the electorates of six Alameda County school districts: Alameda, Albany, Berkeley, Emeryville, Oakland, and Piedmont. The District consists of the following two-year community colleges: College of Alameda, Laney College, Merritt College, and Berkeley City College. The District's colleges are accredited by the Accrediting Commission for Community and Junior Colleges, Western Association of Schools and Colleges, which is one of six regional associations that accredit public and private schools, colleges, and universities in the United States.

#### **BOARD OF TRUSTEES**

<u>MEMBER</u>	<u>OFFICE</u>	TERM EXPIRES
Ms. Meredith Brown	President	2016
Dr. William Riley	Vice President	2018
Mr. Cy Gulassa	Member	2016
Dr. Nicky González Yuen	Member	2016
Ms. Linda Handy	Member	2018
Mr. Bill Withrow	Member	2016
Ms. Julina Bonilla	Member	2018
Mr. Carl Oliver	Student Trustee	2015
Mr. Jeramy Rolley	Student Trustee	2015

#### **ADMINISTRATION**

Dr. José M. Ortiz	Chancellor
Dr. Eric Gravenberg	Interim President, College of Alameda
<b>C</b>	
Dr. Deborah Budd	President, Berkeley City College
Dr. Norma Ambriz-Galaviz	President, Merritt College
Dr. Elñora Webb	President, Laney College
Ms. Susan Rinne	Interim Vice Chancellor, Finance and Administration
Dr. Michael Orkin	Vice Chancellor, Educational Services
Dr. Sadiq Ikharo	Vice Chancellor, General Services
Ms. Trudy Largent, J.D.	Vice Chancellor for Human Resources
Ms. Nitasha Sawhney	Acting General Counsel

See accompanying note to supplementary information.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2015

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. DEPARTMENT OF EDUCATION			<u> </u>
Student Financial Assistance Cluster			
Federal Pell Grant Program	84.063		\$ 34,023,366
Federal Supplemental Education Opportunity Grants	84.007		1,342,810
Federal Work Study Program	84.033		994,052
Federal Work Study Administration Allowance	84.033		29,039
Federal Direct Student Loans	84.268		6,010,695
Total Student Financial Assistance Cluster	01.200		42,399,962
Higher Educational Institutional Aid - Strengthening Institutions			42,377,702
Program, Title III	84.031A		261,111
Higher Educational Institutional Aid - Strengthening Institutions	0 1100 111		201,111
Pathways, Systems, and Services to Maximize Student Success	84.031A		167,736
Higher Educational Institutional Aid - AANIPISI Initiative	84.031L		468,769
Trio Support Services	84.042A		377,949
Passed through the California Community College Chancellor's Office			
Career and Technical Education Act (CTEA) Title I, Part C	84.048	14-C01-041	747,621
Career and Technical Education Act (CTEA) Transitions	84.048	14-C01-041	162,761
Passed through the California Department of Rehabilitation			
Vocational Rehabilitation Cluster			
State Vocational Rehabilitation Services - Workability	84.126A		531,612
State Vocational Rehabilitation Services - College 2 Career Program	84.126A	28483	250,000
Total Vocational Rehabilitation Cluster			781,612
TOTAL U.S. DEPARTMENT OF EDUCATION			45,367,521
U.S. DEPARTMENT OF AGRICULTURE			
Passed through the California Department of Education			
Child Care and Adult Food Program	10.558	[1]	73,360
U.S. DEPARTMENT OF LABOR			
Advance Manufacturing Jobs and Innovation Program	17.268		111,779
Advance Manufacturing and Career Path	17.268		7,267
Passed through Contra Costa Community College District			
Trade Adjustment Assistance Community College and Career Training	17.245	TC-23770-12-60-A-6	1,656,684
Workforce Investment Act (WIA) Cluster			
Passed through Marin County Workforce Investment Board			
Marin Employment Connection	17.258	[1]	6,271

<sup>[1]</sup> Pass-Through Entity Identifying Number not available.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, CONTINUED FOR THE YEAR ENDED JUNE 30, 2015

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. DEPARTMENT OF LABOR, Continued	Trainiber	1 (4111001	Expenditures
Passed through the County of Alameda			
WIA Adult - One Stop Career Center	17.258	90050	\$ 224,411
WIA Dislocated Workers - One Stop Career Center	17.278	90050	388,204
Total Workforce Investment Act (WIA) Cluster			618,886
Passed through the Oakland Workforce Investment Board			
East Bay Green Jobs Project	17.261	[1]	177,706
TOTAL U.S. DEPARTMENT OF LABOR			2,572,322
NATIONAL SCIENCE FOUNDATION			
Educating Technicians for Building Automation and Sustainability*	47.076		708,226
U.S. DEPARTMENT OF ENERGY			
Energy Efficiency and Renewable Energy	81.086		102,147
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Regents of the UC Program	93.859		16,261
Passed through the Foundation for California Community Colleges			
Temporary Assistance for Needy Families - Child Development Careers	93.558	[1]	167,947
International Rescue Committee	93.556		8,040
Passed through the Yosemite Community College District,			
Child Development Training Consortium		10 11 150	0.740
Child Care and Development Block Grant - CDTC	93.575	13-14-170	9,542
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			201,790
HUMAN SER VICES			201,790
U.S. DEPARTMENT OF JUSTICE			
Center for Public Safety	16.753		8,100
U.S. DEPARTMENT OF VETERAN AFFAIRS			
Veterans Administration Fees	64.032		1,980
U.S. DEPARTMENT OF COMMERCE			
MANEX Program	11.619		43,289
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE			
Americorp - National Service Awards	94.006		131,726
TOTAL FEDERAL EXPENDITURES			\$ 49,210,461

<sup>[1]</sup> Pass-Through Entity Identifying Number not available.

<sup>\*</sup> Research and Development grant.

# SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2015

	Program Entitlements					
Program	Current Year	Prior Year	Total Entitlement			
Alameda County Department	\$ 720	\$ 816	\$ 1,536			
Song Brown RN Program	φ 120	123,061	123,061			
Instructional Equipment	400,000	165,928	565,928			
Staff Diversity	8,092	56,647	64,739			
CARE	360,619	30,047	360,619			
EOPS	2,277,798	-	2,277,798			
SFAA/BFAP	1,258,695	-	1,258,695			
DSPS	2,707,096	-	2,707,096			
Advanced Welding Course Training	2,707,090	15,274	15,274			
Deputy Sector Navigator Grant	600,000	13,274	600,000			
Career Pathways Trust	3,747,742	-	3,747,742			
•	933,000	-				
BayClean Prop 39 Clean Energy	•	- 617.240	933,000			
Student Success and Support Services CTE Enhancement Funds	4,047,493	617,249	4,664,742			
	581,151	-	581,151			
Student Equity Plans	1,422,828	-	1,422,828			
CalWORKs	777,709	-	777,709			
Nursing Enrollment Growth	101,087	-	101,087			
Lottery	766,544	-	766,544			
Career Ladders Project	110,000	124,041	234,041			
Faculty Entrepreneurship Program	-	11,298	11,298			
CTE Community Collaborative	348,000	-	348,000			
CAA/Contra Costa	300,000	-	300,000			
Child Care - Department of Education	695,206	-	695,206			
Child Care - Tax Bailout	370,194	-	370,194			
Cal Grant B/C	1,991,321	-	1,991,321			
Industry Driven Regional Coll	-	-	-			
Electronic Transcript Mini Grt	-	10,780	10,780			
	\$ 23,805,295	\$ 1,125,094	\$ 24,930,389			

Program	Revenues
i ivziani	IXC V CHUCS

			rogra	ım Revenues	<u> </u>						
	Acc	ounts									
Cash	Rece	ivable	U	Inearned			T	otal		Program	
Received	(Pay	ables)	1	Revenue	1	Transfers	Rev	venue	Ex	Expenditures	
\$ 1,536	\$	-	\$	1,364	\$	-	\$	172	\$	172	
125,895		-		125,895		-		-		-	
565,928		-		143,733		-	۷	122,195		422,195	
64,739		-		39,308		-		25,431		25,431	
360,619		(1,416)		-		4,813	3	364,016		364,016	
2,277,432		366		-		50,490	2,3	328,288		2,328,288	
1,258,695		(5,117)		-		4,598	1,2	258,176		1,258,176	
2,706,880		216		-		1,174,796	3,8	381,892		3,881,892	
15,274		-		15,274		-		-		-	
-		536,033		-		-	4	536,033		536,033	
7,484,058		11,425		5,267,539		-	2,2	227,944		2,227,944	
411,662		-		109,924		-	3	301,738		301,738	
4,664,700		-		1,769,350		-	2,8	395,350		2,895,350	
-		56,988		-		-		56,988		56,988	
1,422,828		-		1,165,019		-	2	257,809		257,809	
777,709		(82,823)		-		4,144	(	599,030		699,030	
101,087		-		-		295	1	101,382		101,382	
766,544		-		-		-	7	766,544		614,042	
234,041		-		135,414		-		98,627		98,627	
11,298		-		11,298		-		-		-	
326,250		(55,033)		-		-	2	271,217		271,217	
146,270		62,612		-		-	2	208,882		208,882	
695,206		-		-		_	ć	595,206		695,206	
370,194		-		-		_	3	370,194		370,194	
1,991,321		-		-		-	1,9	991,321		1,991,321	
39,546		20,577		-		-		60,123		60,123	
10,780		_		10,780		-		-		-	
\$ 26,830,492	\$	543,828	\$	8,794,898	\$	1,239,136	\$ 19,	818,558	\$	19,666,056	

# SCHEDULE OF WORKLOAD MEASURES FOR STATE GENERAL APPORTIONMENT ANNUAL (ACTUAL) ATTENDANCE FOR THE YEAR ENDED JUNE 30, 2015

CA	TEGORIES	Reported Data	Audit Adjustments	Audited Data
<b>A.</b>	Summer Intersession (Summer 2014 only)  1. Noncredit*  2. Credit	4 1,929	- -	4 1,929
В.	Summer Intersession (Summer 2015 - Prior to July 1, 2015)  1. Noncredit*  2. Credit	1,109	- -	- 1,109
C.	Primary Terms (Exclusive of Summer Intersession)  1. Census Procedure Courses  (a) Weekly Census Contact Hours  (b) Daily Census Contact Hours	13,514 991	- -	13,514 991
	<ul><li>2. Actual Hours of Attendance Procedure Courses</li><li>(a) Noncredit*</li><li>(b) Credit</li></ul>	25 135	- -	25 135
	<ul> <li>3. Independent Study/Work Experience</li> <li>(a) Weekly Census Contact Hours</li> <li>(b) Daily Census Contact Hours</li> <li>(c) Noncredit Independent Study/Distance Education Courses</li> </ul>	1,270 525	- - -	1,270 525
D.	Total FTES	19,502		19,502
SU	PPLEMENTAL INFORMATION (Subset of Above Information)			
Н.	Basic Skills Courses and Immigrant Education  1. Noncredit*  2. Credit	16 994	- -	16 994

<sup>\*</sup> Including Career Development and College Preparation (CDCP) FTES.

# RECONCILIATION OF *EDUCATION CODE* SECTION 84362 (50 PERCENT LAW) CALCULATION FOR THE YEAR ENDED JUNE 30, 2015

		Instructional Salary Cost AC 0100 - 5900 and AC 6110			Total CEE AC 0100 - 6799			
	Object/TOP	Reported	Audit	Audited	Reported	Audit	Audited	
	Codes	Data	Adjustments	Data	Data	Adjustments	Data	
Academic Salaries								
Instructional Salaries Contract or Regular	1100	\$ 20,254,652	\$ -	\$ 20,254,652	\$ 20,254,652	\$ -	\$ 20,254,652	
Other	1300	17,730,454	φ -	17,730,454	17,730,454	φ - -	17,730,454	
Total Instructional Salaries	1300	37,985,106	_	37,985,106	37,985,106	_	37,985,106	
Noninstructional Salaries		37,703,100		37,703,100	37,703,100		31,703,100	
Contract or Regular	1200		-	-	6,580,116	-	6,580,116	
Other	1400	-	1	-	851,542	-	851,542	
Total Noninstructional Salaries		-	-	-	7,431,658	-	7,431,658	
Total Academic Salaries		37,985,106	-	37,985,106	45,416,764	-	45,416,764	
Classified Salaries								
Noninstructional Salaries								
Regular Status	2100	-	-	-	17,216,251	-	17,216,251	
Other	2300	-	-	-	1,428,950	-	1,428,950	
Total Noninstructional Salaries		-	ı	-	18,645,201	-	18,645,201	
Instructional Aides								
Regular Status	2200	1,201,126	-	1,201,126	1,248,244	-	1,248,244	
Other	2400	680,502	-	680,502	764,350	-	764,350	
Total Instructional Aides		1,881,628	-	1,881,628	2,012,594	-	2,012,594	
Total Classified Salaries		1,881,628	-	1,881,628	20,657,795	-	20,657,795	
Employee Benefits	3000	20,180,078	428,432	20,608,510	37,037,598	939,421	37,977,019	
Supplies and Material	4000 5000	-	-	-	900,254 14,986,442	-	900,254	
Other Operating Expenses Equipment Replacement	6420	-	-	-	457,873	-	14,986,442 457,873	
Total Expenditures	0420	-	-	_	437,873	_	751,075	
Prior to Exclusions		60,046,812	428,432	60,475,244	119,456,726	939,421	120,396,147	

# RECONCILIATION OF *EDUCATION CODE* SECTION 84362 (50 PERCENT LAW) CALCULATION, CONTINUED FOR THE YEAR ENDED JUNE 30, 2015

		ECS 84362 A Instructional Salary Cost AC 0100 - 5900 and AC 6110			ECS 84362 B Total CEE AC 0100 - 6799			
	Object/TOP	Reported	Audit	Audited	Reported	Audit	Audited	
	Codes	Data	Adjustments	Data	Data	Adjustments	Data	
<b>Exclusions</b>								
Activities to Exclude								
Instructional Staff - Retirees' Benefits and								
Retirement Incentives	5900	\$ 5,292,249	\$ -	\$ 5,292,249	\$ 5,292,249	\$ -	\$ 5,292,249	
Student Health Services Above Amount								
Collected	6441	-	-	\$ -	-	-	-	
Student Transportation	6491	-	-	-	-	-	-	
Noninstructional Staff - Retirees' Benefits								
and Retirement Incentives	6740	-	-	-	2,268,107	-	2,268,107	
Objects to Exclude								
Rents and Leases	5060	-	-	-	-	-	-	
Lottery Expenditures							-	
Academic Salaries	1000	-	-	-	-	-	-	
Classified Salaries	2000	-	-	-	-	-	-	
Employee Benefits	3000	-	-	-	-	-	-	
Supplies and Materials	4000	-	-	-	-	-	-	
Software	4100	-	-	-	-	-	-	
Books, Magazines, and Periodicals	4200	-	-	-	-	-	-	
Instructional Supplies and Materials	4300	-	-	-	-	-	-	
Noninstructional Supplies and Materials	4400	-	-	-	-	-	-	
Total Supplies and Materials		-	-	-	-	-	-	

# RECONCILIATION OF *EDUCATION CODE* SECTION 84362 (50 PERCENT LAW) CALCULATION, CONTINUED FOR THE YEAR ENDED JUNE 30, 2015

			ECS 84362 A		ECS 84362 B			
		Instr	uctional Salary	Cost		Total CEE		
		AC 010	00 - 5900 and A	AC 6110		AC 0100 - 6799	9	
	Object/TOP	Reported	Audit	Audited	Reported	Audit	Audited	
	Codes	Data	Adjustments	Data	Data	Adjustments	Data	
Other Operating Expenses and Services	5000	\$ -	\$ -	\$ -	\$ 2,673,205	\$ -	\$ 2,673,205	
Capital Outlay								
Library Books	6000	-	-	-	-	-	-	
Equipment	6300	-	-	-	-	-	-	
Equipment - Additional	6400	-	-	-	-	-	-	
Equipment - Replacement	6410	-	-	-	-	-	-	
Total Equipment		1	1	-				
Total Capital Outlay								
Other Outgo	7000	-	-	-	-	-	-	
Total Exclusions		5,292,249	-	5,292,249	10,233,561	-	10,233,561	
Total for ECS 84362,								
50 Percent Law		\$ 54,754,563	\$ 428,432	\$ 55,182,995	\$109,223,165	\$ 939,421	\$ 110,162,586	
Percent of CEE (Instructional Salary		, , , , , , , , , , , , , , , , , , , ,		, - ,	, .,	,	, - ,- ,-	
Cost/Total CEE)		50.13%		50.09%	100.00%		100.00%	
50% of Current Expense of Education					\$ 54,611,583		\$ 55,081,293	

# RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT (CCFS-311) WITH AUDITED FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2015

Summarized below are the fund balance reconciliations between the Annual Financial and Budget Report (CCFS-311) and the fund financial statements.

	General	Retiree Benefit
	Fund	Fund
June 30, 2015, Annual Financial and Budget Report (CCFS-311)		
Reported Fund Balance	\$ 20,480,850	\$ (8,726,319)
Adjustments to Increase (Decrease) Fund Balance		
Accounts receivable	102,146	-
Prepaid expenses	(939,421)	-
Principal expense	-	2,668,235
Interest income	-	(6,140,350)
Interest expense	-	(16,559,785)
Net Adjustments	(837,275)	(20,031,900)
Audited Fund Balance	\$ 19,643,575	\$ (28,758,219)
ÿ		

# PROPOSITION 30 EDUCATION PROTECTION ACT (EPA) EXPENDITURE REPORT FOR THE YEAR ENDED JUNE 30, 2015

Activity Classification	Object Code			Unrest	ricted	
				-		
EPA Proceeds:	8630				\$ 18,940,304	
Activity Classification	Activity Code	Salaries and Benefits (Obj 1000-3000)	Operating Expenses (Obj 4000-5000)	Capital Outlay (Obj 6000)	Total	
Instructional Activities	1000-5900	\$ -			18,940,304	
Total Expenditures for EPA		\$ -	-	-	\$ 18,940,304	
Revenues Less Expenditures						

# RECONCILIATION OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2015

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Total Fund Balance and Retained Earnings		
General Funds	\$ 19,643,575	
Special Revenue Funds	17,684,773	
Debt Service Fund	27,759,480	
Capital Projects Funds	45,389,122	
Internal Service Fund	(2,286,310)	
Fiduciary Funds	(28,778,990)	
•	(20,770,770)	
Total Fund Balance and Retained Earnings -		
All District Funds		\$ 79,411,650
Capital assets used in governmental activities are not financial resources		
and, therefore, are not reported as assets in governmental funds.		
The cost of capital assets is	668,391,980	
Accumulated depreciation is	(212,527,764)	
Subtotal	(212,327,704)	455,864,216
Subtotul		155,001,210
The District has refunded debt obligations. The difference between the		
amount that was sent to escrow agent for the payment of the old debt and		
the actual remaining debt obligations will be amortized as an adjustment		
to interest expense (less the amount already recorded in the Deferred		
Comp Trust Fund) amounted to:		10,539,723
		10,557,725
Contributions to pension plans made subsequent to the measurement date		
were recognized as expenditures on the modified accrual basis, but are		
not recognized on the accrual basis.		7,353,717
The net effect in proportionate share of net pension obligation as of the		
measurement date is not recognized as an expenditure under the modified		
accrual basis, but is recognized on the accrual basis over the expected		
-		1 910 520
remaining service life of members receiving pension benefits In governmental runds, unmatured interest on long-term obligations is		1,819,539
recognized in the period when it is due. On government-wide financial		
statements, unmatured interest (less the amount already recorded in the		
•		
Deferred Comp Trust Fund) on long-term obligations is recognized		(7.507.204)
when it is incurred.		(7,597,294)
In governmental funds, expenses related to Interest Rate SWAPs are		
recognized in the period in which they are due. On the government-wide		
financial statements, the SWAP liability is recognized when it is incurred.		(30,640)
Difference between projected and actual earnings on pension plan		
investments are not recognized on the modified accrual basis, but are		
recognized on the accrual basis as an adjustment to pension expense.		(23,404,670)
recognized on the accrual basis as an adjustment to pension expense.		(23,707,070)

# RECONCILIATION OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION, CONTINUED **JUNE 30, 2015**

Long-term	obligations	at vear	end	consist of:
	00115	.,		· OILDIDE OI.

General obligation bonds payable	\$ 397,382,146
Premium on debt	15,888,775
Load banking	1,827,713
Other postemployment benefits obligation (OPEB)	32,794,490
Compensated absences	4,544,696
Aggregate net pension obligation	83,675,043

Subtotal

\$ (536,112,863) **Total Net Position** 

# NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2015

#### NOTE 1 - PURPOSE OF SCHEDULES

#### **District Organization**

This schedule provides information about the District's governing board members and administration members.

#### **Schedule of Expenditures of Federal Awards**

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the United States Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

#### **Schedule of Expenditures of State Awards**

The accompanying Schedule of Expenditures of State Awards includes the State grant activity of the District and is presented on the modified accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements. The information in this schedule is presented to comply with reporting requirements of the California State Chancellor's Office.

#### Schedule of Workload Measures for State General Apportionment Annual (Actual) Attendance

FTES is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds, including restricted categorical funding, are made to community college districts. This schedule provides information regarding the annual attendance measurements of students throughout the District.

#### Reconciliation of Education Code Section 84362 (50 Percent Law) Calculation

ECS 84362 requires the District to expend a minimum of 50 percent of the unrestricted General Fund monies on salaries of classroom instructors. This is reported annually to the State Chancellor's Office. This schedule provides a reconciliation of the amount reported to the State Chancellor's Office and the impact of any audit adjustments and/or corrections noted during the audit.

#### Reconciliation of Annual Financial and Budget Report (CCFS-311) With Audited Fund Balance

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Form CCFS-311 to the District's internal fund financial statements.

#### Proposition 30 Education Protection Act (EPA) Expenditure Report

This schedule provides the District's summary of receipts and uses of the monies received through the EPA.

# NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2015

#### Reconciliation of Governmental Funds to the Statement of Net Position

This schedule provides a reconciliation of the adjustments necessary to bring the District's internal fund financial statements, prepared on a modified accrual basis, to the entity-wide full accrual basis financial statements required under GASB Statements No. 34 and No. 35 business-type activities reporting model.

INDEPENDENT AUDITOR'S REPORTS



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Peralta Community College District Oakland, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the business-type activities and the aggregate remaining fund information of Peralta Community College District (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 22, 2015.

### **Emphasis of Matter - Change in Accounting Principles**

As discussed in Note 2 and Note 16 to the financial statements, in 2015, the District adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Our opinion is not modified with respect to this matter.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a certain deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2015-001 and 2015-002 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated December 22, 2015.

#### Peralta Community College District's Responses to the Findings

The District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Vaurunik Stine, Day! Co. LLP

December 22, 2015

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Board of Trustees Peralta Community College District Oakland, California

#### Report on Compliance for Each Major Federal Program

We have audited Peralta Community College District's (the District) compliance with the types of compliance requirement described in the OMB Circular A-133 *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the year ended June 30, 2015. The District's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of State, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we consider necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2015.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2015-003 and 2015-004. Our opinion on each major Federal program is not modified with respect to these matters.

The District's responses to the noncompliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance as described in the accompanying Schedule of Findings and Questioned Costs as items 2015-003 and 2015-004 that we consider to be significant deficiencies.

The District's responses to the internal control over compliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The District's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Rancho Cucamonga, California

Vaurinek, Sine, Day ! Co. Lip

December 22, 2015

#### INDEPENDENT AUDITOR'S REPORT ON STATE COMPLIANCE

Board of Trustees Peralta Community College District Oakland, California

#### **Report on State Compliance**

We have audited Peralta Community College District's (the District) compliance with the types of compliance requirements as identified in the California Community Colleges Chancellor's Office *District Audit Manual* issued in August 2014 that could have a direct and material effect on each of the District's programs as noted below for the year ended June 30, 2015.

#### Management's Responsibility

Management is responsible for compliance with the requirements identified in the California Community Colleges Chancellor's Office *District Audit Manual* issued in August 2014.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance of each of the District's State programs based on our audit of the types of compliance requirements referred to above. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the standards and procedures identified in the California Community Colleges Chancellor's Office *District Audit Manual*. These standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above could have a material effect on the applicable programs noted below. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

#### **Unmodified Opinion for Each of the Programs**

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that are applicable to the programs noted below that were audited for the year ended June 30, 2015.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with State laws and regulations applicable to the following:

Section 421	Salaries of Classroom Instructors (50 Percent Law)
Section 423	Apportionment for Instructional Service Agreements/Contracts
Section 424	State General Apportionment Funding System
Section 425	Residency Determination for Credit Courses
Section 426	Students Actively Enrolled
Section 427	Concurrent Enrollment of K-12 Students in Community College Credit Courses
Section 430	Schedule Maintenance Program
Section 431	Gann Limit Calculation
Section 435	Open Enrollment
Section 438	Student Fees – Health Fees and Use of Health Fee Funds
Section 439	Proposition 39 Clean Energy
Section 440	Intersession Extension Programs
Section 474	Extended Opportunity Programs and Services (EOPS) and Cooperative Agencies Resources
	for Education (CARE)
Section 475	Disabled Student Programs and Services (DSPS)
Section 479	To Be Arranged (TBA) Hours
Section 490	Proposition 1D State Bond Funded Projects
Section 491	Proposition 30 Education Protection Account Funds

The District reports no attendance within classes subject to the TBA Hours; therefore, the compliance tests within this section were not applicable.

Rancho Cucamonga, California

Vaurinek Dine, Day & Co LIP

December 22, 2015

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# SUMMARY OF AUDITOR'S RESULTS FOR THE YEAR ENDED JUNE 30, 2015

FINANCIAL STATEMENTS		
Type of auditor's report issued:	Unmodified	
Internal control over financial report	ing:	
Material weaknesses identified?		Yes
Significant deficiencies identified	1?	None reported
Noncompliance material to financial	No	
FEDERAL AWARDS		
Internal control over major Federal p	rograms:	
Material weaknesses identified?	No	
Significant deficiencies identified	Yes	
Type of auditor's report issued on con	Unmodified	
Any audit findings disclosed that are	required to be reported in accordance with	
Section .510(a) of OMB Circular A-	133?	No
Identification of major Federal progr	ams:	
CFDA Numbers	Name of Federal Program or Cluster	
84.063, 84.007, 84.033, and		
84.268	Student Financial Assistance Cluster	
_17.258 and 17.278	Workforce Investment Act (WIA) Cluster	
	Trade Adjustment Assistance Community	
17.245	College and Career Training	
Dollar threshold used to distinguish between Type A and Type B programs:		\$ 300,000
Auditee qualified as low-risk auditee	No	
STATE AWARDS		
Type of auditor's report issued on con	Unmodified	

# FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED JUNE 30, 2015

The following findings represent material weaknesses related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

#### 2015-001 FINANCIAL RECONCILIATION PROCESS

#### Criteria or Specific Requirement

The accounting system used to record the financial affairs of any community college district shall be in accordance with the definitions, instructions, and procedures published in the California Community Colleges *Budget and Accounting Manual* (BAM). Colleges are also required to present their financial statements in accordance with generally accepted accounting principles (GAAP).

#### **Condition**

*Material Weakness* - Errors were made within the closing process of the District's financial records during the current fiscal year. Material adjustments and reclassifications were required to conform to the BAM. Errors were found in various accounts including, but not limited to:

#### Capital Assets

Capital assets are not being maintained and reviewed throughout the year. Year-end reconciliations of the capital asset account were not performed in a timely manner.

#### Cash Accounts

The Cash in County General Fund (01-59) reconciliation is not being properly performed. The auditor observed that the differences between the District and County are tracked as cash differences and rolled forward each month. The District is not reconciling the difference to zero at each month.

Some cash reconciliations were not performed because an employee was absent during the fiscal year end. This caused a variance of \$50,000 that was not reconciled.

The Student Financial Aid bank reconciliations are not being performed in a timely manner. All year-end reconciliations over student financial aid were performed four months after the fiscal year end. Also, there seems to be a space provided for a review, but no reviews over these reconciliations were performed.

There are multiple cash accounts with stale dated checks that are not currently categorized as stale dated checks.

#### Fund Balance

Prior year audit adjustments were not properly posted to the general ledger. Beginning balance adjustments were necessary to properly reconcile the beginning balances per the general ledger to the prior year audit report.

# FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED JUNE 30, 2015

#### • Inter-Fund Activity

Amounts owing between funds of the District were not appropriately monitored during the year. We noted inter-fund obligations were, in some instances, carried over from prior years, and, in other instances, may have been cleared within one fund, but not in the corresponding fund.

#### Accounts Payable/Prepaid Expense

There are several transactions that were posted to accounts payable and prepaid expenses. The majority of these amounts were for the subsequent year end. One material transaction was for the current year and required an audit adjustment to properly record the expense.

#### **Effect**

Material adjustments to the general ledger were proposed as a result of the audit procedures. These adjustments were accepted by management to ensure the financial statements were presented fairly.

#### Cause

The oversight controls over the closing process were not operating effectively, resulting in adjustments and a material weakness.

#### Recommendation

The District needs to develop a closing procedure calendar at year end to ensure that all information is prepared, reviewed, and reconciled prior to the closing of the general ledger. All inter-fund activity accounts should be examined and investigated to determine the purpose of the inter-fund borrowings and the true amount owed to various funds.

#### Management's Response and Corrective Action Plan

The District will implement quarterly 'closes' effective immediately and will develop a year-long master calendar of associated reconciliation tasks. In addition, the District will develop a detailed Year End close calendar with an appropriate delegation of duties and clearly defined oversight.

Further, the Finance Division will enhance its organizational structure in a manner that will result in significantly improved internal controls. For example, a senior accountant and a payroll manager (new positions) will be hired, both of whom will be charged with closing responsibilities, support and/or oversight; a Grants Administration Team will be formed and will meet monthly to monitor the reconciliation of grant funds, etc.

# FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED JUNE 30, 2015

#### 2015-002 TRUST ACCOUNTS (AGENCY FUNDS)

#### Criteria or Specific Requirement

The District currently maintains trust and agency funds. Agency funds are purely custodial in nature. The agreements or instruments that create the trust funds allows the District little or no discretion in regards to these funds.

#### Condition

Material Weakness - During the fiscal year, the District began to transfer the trust accounts from the colleges to the District Office. The District did not implement an effective oversight control to monitor the transfer of these monies. The District transferred some monies to the Foundation and others to a sub-fund of the General Fund. When the monies were moved over to the General Fund, the District did not accurately account for these activities by individual colleges or agreements. The prior accounting system was discontinued during the year, and no reconciliation process was completed to ensure the ending balance per the system was moved over to the District's accounting system.

#### **Effect**

The reconciliation of individual trust fund activity was not completed as of year end.

#### Cause

The oversight controls over transfer process were not operating effectively.

#### Recommendation

The District needs to reconcile all trust account balances by college and by individual trust agreements. The District needs to properly account for all activity during the year, and monthly reconciliations need to be performed over all trust accounts.

#### **Management's Response and Corrective Action Plan**

The District will work with the Director of Business and Administration of each college to reconcile all trust account balances by February 28, 2016.

# FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

The following findings represent significant deficiencies and instances of noncompliance including questioned costs that are required to be reported by OMB Circular A-133.

#### 2015-003 REPORTING - COMMON ORIGINATION AND DISBURSEMENT (COD)

#### **Federal Program Affected**

U.S. Department of Education (DOE), Student Financial Assistance Cluster, Federal Pell Grant Program (CFDA #84.063)

#### Criteria or Specific Requirement

34 CFR Section 690.83: Submission of reports, Disbursements To or On Behalf of Students A-133 Compliance Supplement: Student Financial Assistance Cluster:

Schools submit Pell origination records and disbursements records to the COD. Origination records can be sent well in advance of any disbursements, as early as the school chooses to submit them for any student the school reasonably believes will be eligible for a payment. A school follows up with a disbursement record for that student no more than 30 days before a disbursement is to be paid. The disbursement records reports the actual disbursement date and the amount of the disbursement. ED processes origination and/or disbursement records and returns acknowledgments to the school. Institutions must report student payment data within 30 calendar days after the school makes a payment; or becomes aware of the need to make an adjustment to previously reported student payment data or expected student payment data.

#### Condition

Significant Deficiency - During our review of the requirements for disbursement to or on behalf of students processed at the College, it was observed that the process dates reported in the COD files were more than 30 calendar days after the disbursement dates reported in the COD files in the District's financial records for the Fall semester. In some instances, the dates of the disbursement did not match those in the COD.

#### **Questioned Costs**

There were no questioned costs associated to the noncompliance.

#### Context

The District processed and reported approximately \$34 million in Pell grants during the year.

#### **Effect**

The District is not in compliance with the Federal requirements described in the A-133 Compliance Supplement.

# FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

#### Cause

The District's reporting process was not operating effectively.

#### Recommendation

While it was noted that the District did implement a new process during the Spring semester, thereby addressing the issue, several instances of noncompliance were noted during the Fall semester. The District should continue to monitor the procedures surrounding the COD reporting at all colleges to ensure continued compliance.

#### **Management's Response and Corrective Action Plan**

Working in conjunction with the District Office Financial Aid Office and the IT Team, the District developed a file transfer submittal process that was implemented in Spring 2015 to ensure the accurate and timely transfer of data. Training was provided to the colleges. Consequently, the District anticipates no further findings in this area.

#### **2015-004 REPORTING**

#### **Federal Program Affected**

WIA One-Stop Career Center (CFDA #17.258) - Department of Labor (DOL), passed through from the County of Alameda.

#### **Criteria or Specific Requirement**

2 CFR part 215.52: Financial Reporting: The District is required to submit each financial report 45 days after the end of the reporting quarter.

#### Condition

*Significant Deficiency* - During our review of the requirements for reporting, it was observed that the District was not submitting the reports within the 45 day requirement.

#### **Questioned Costs**

No questioned costs.

#### Context

One out of the four quarterly reports was not submitted in a timely manner.

#### **Effect**

The District is not in compliance with the Federal requirements described in the A-21 Compliance Supplement.

# FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

#### Cause

Due to various approvals needed within the District, the information needed to populate the information noted on the report is not received by the preparer until after the 45 day time limit.

#### Recommendation

It is recommended that the District put in place a more efficient approval process to ensure that the final amounts are received by the preparer in a timely manner.

#### **Management's Response and Corrective Action Plan**

The District will develop a master calendar of all grant reporting deadlines. The District will form a Grants Administration Team that will meet monthly to monitor grant reporting, expenditures, reconciliations, and other compliance matters. Quarterly 'closes' will be implemented effective immediately to ensure the timely dissemination of accurate information.

# STATE AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

None reported.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

Except as specified in previous sections of this report, summarized below is the current status of all audit findings reported in the prior year's Schedule of Findings and Questioned Costs.

#### FINANCIAL STATEMENT FINDINGS

#### 2014-001 DISTRICT FINANCIAL CONDITION

#### Criteria or Specific Requirement

The District is required to maintain operational and budgetary financial stability both at the fund level and the entity-wide level.

#### **Condition**

Material Weakness - On an entity-wide full accrual basis, the District's unrestricted Net Position/deficit is \$(27.2) million. This is due primarily to the growing obligation for the postemployment health care benefits and the obligation to repay OPEB taxable bonds. The current unfunded postemployment liability is \$29.9 million. This is based on the fiscal year 2013 actuarial report provided to the District and will grow to over \$174.7 million as the obligation is amortized over the coming 30 years. The District's total OPEB bond obligation is \$218.0 million. While the District has \$215.0 million of investments related to the OPEB obligation, these investments are not in an irrevocable trust; therefore, under GASB Statement No. 45, these assets may not be used to offset the District's obligation. Also, the District's Self-Insurance Fund has a deficit fund balance of \$1.644.808.

#### Recommendation

The long-term planning for the continued financial stability of the District should continue to include attention to obligations that will be coming due in the future, such as the postemployment health care benefits and the annual line of credit repayments, which impact the District both at the operating fund level and the entity-wide financial statement level.

#### **Current Status**

Partially implemented

#### FEDERAL AWARDS FINDINGS

#### 2014-002 REPORTING - COMMON ORIGINATION AND DISBURSEMENT (COD)

#### **CAMPUS: MERRITT COLLEGE**

#### **Federal Program Affected**

U.S. Department of Education (DOE), Student Financial Assistance Cluster, Federal Pell Grant Program (CFDA #84.063)

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Criteria or Specific Requirement

34 CFR Section 690.83: Submission of reports, Disbursements To or On Behalf of Students A-133 Compliance Supplement: Student Financial Assistance Cluster:

Schools submit Pell origination records and disbursements records to the COD. Origination records can be sent well in advance of any disbursements, as early as the school chooses to submit them for any student the school reasonably believes will be eligible for a payment. A school follows up with a disbursement record for that student no more than 30 days before a disbursement is to be paid. The disbursement records reports the actual disbursement date and the amount of the disbursement. ED processes origination and/or disbursement records and returns acknowledgments to the school. Institutions must report student payment data within 30 calendar days after the school makes a payment; or becomes aware of the need to make an adjustment to previously reported student payment data or expected student payment data.

#### Condition

Significant Deficiency - During our review of the requirements for disbursement to or on behalf of students processed at the College, it was observed that the process dates reported in the COD files were more than 30 calendar days after the disbursement dates reported in the COD files in the District's financial records.

#### **Questioned Costs**

None noted.

#### Context

The condition was identified as a result of reviewing the District's compliance requirements for disbursements to or on behalf of students.

#### **Effect**

The College is not in compliance with the Federal requirements described in the A-133 Compliance Supplement.

The District can potentially face future financial sanctions or penalties from the DOE if the District fails to take corrective actions to remedy the condition identified.

#### Cause

The College did not have a control in place to ensure the proper reporting was being completed timely.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Recommendation

It is recommended that the District implement procedures to ensure that the student data is reported to the COD within the required 30 calendar days.

#### **Current Status**

Partially implemented. See current year finding 2015-003.

#### 2014-003 SPECIAL TESTS AND PROVISIONS - RETURN OF TITLE IV

#### **CAMPUS: MERRITT COLLEGE**

#### **Federal Program Affected**

U.S. Department of Education (DOE), Student Financial Assistance Cluster, Federal Pell Grant Program (CFDA #84.063)

#### Criteria or Specific Requirement

Institutions must review and document the student's eligibility before it disburses funds each payment period. When a student withdraws from an institution during a payment period, the institution must calculate the amount of Title IV aid earned by the student as of the student's withdrawal date to determine if any funds need to be returned by the institution or the student.

#### **Condition**

Significant Deficiency - One student tested at the Merritt College was awarded their Pell disbursements, but dropped before the second disbursement was paid. The College had not identified this student as a Return of Title IV student, and no calculation was prepared to determine the amount of funds that needed to be returned (if any).

#### **Ouestioned Costs**

The Return of Title IV calculation was done after the error was noted and the institutional return amount was \$259.50.

## Context

There was one student out of the sixty students tested at the four campuses in which this compliance error was noted. No additional errors were noted.

#### **Effect**

The College is not in compliance with the Federal requirements described in A-133 Compliance Supplement 34 CFR section 668.22 (j).

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Cause

The College did not have a procedure in place to identify all students who had dropped prior to the census date.

#### Recommendation

It is recommended that the District review and implement procedures to ensure that the Return of Title IV funds calculations are completed in a timely manner and that all funds owed are returned.

#### **Current Status**

Implemented.

#### 2014-004 SPECIAL TESTS AND PROVISIONS - DIRECT LOAN RECONCILIATIONS

### CAMPUS: LANEY COLLEGE AND MERRITT COLLEGE

#### **Federal Program Affected**

U.S. Department of Education (DOE), Student Financial Assistance Cluster, Federal Direct Student Loans (CFDA #84.268)

## Criteria or Specific Requirement

According to the OMB Circular A-133 and 34 CFR sections 685.102(b), 685.301, and 685.303, institutions must report all loan disbursements and submit required records to the Direct Loan Servicing System (DLSS) via the Common Origination and Disbursement (COD) within 30 days of disbursement (OMB No. 1845-0021). Each month, the COD provides institutions with a School Account Statement (SAS) data file which consists of a Cash Summary, Cash Detail, and (optional at the request of the school) Loan Detail records. The school is required to reconcile these files to the institution's financial records. Since up to three Direct Loan program years may be open at any given time, schools may receive three SAS data files each month.

#### Condition

Significant Deficiency - During our review of the direct loans, it was noted that the Colleges noted above did not have adequate documentation to show that they were reconciling the SAS data file and the Loan Detail records to the institution's financial records on a monthly basis.

#### **Questioned Costs**

No questioned costs.

#### **Context**

Laney and Merritt Colleges disbursed direct loan funds during the entire 2013-2014 fiscal year.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### **Effect**

Without proper monitoring of Direct Loan disbursements, the District risks noncompliance with 34 CFR sections 685.102(b), 685.301, and 303.

#### Cause

The Colleges have not implemented policies and procedures to verify that the SAS data file and the Loan Detail records per the COD are reconciled to the institution's financial records.

#### Recommendation

It is recommended that the District implement procedures to ensure that the SAS data file and the Loan Detail records per the COD are reconciled to the institution's financial records. These procedures must be communicated to all Colleges for implementation.

#### **Current Status**

Implemented.

#### 2014-005 SPECIAL TESTS AND PROVISIONS - ENROLLMENT REPORTING

# CAMPUS: LANEY COLLEGE, COLLEGE OF ALAMEDA, BERKELEY CITY COLLEGE, AND MERRITT COLLEGE

#### **Federal Program Affected**

U.S. Department of Education (DOE), Student Financial Assistance Cluster, Federal Direct Student Loans (CFDA #84.268)

#### Criteria or Specific Requirement

According to 34 CFR sections 685.309(b) and 682.610, colleges are responsible for reporting the enrollment status, the effective date of the status, and the anticipated completion date of all Direct Loan borrowers attending its college. It is the college's responsibility to report timely and accurate data to the NSLDS.

#### **Condition**

Significant Deficiency - During our review over student enrollment reporting, it was noted that the District IT Department did not submit any required enrollment reports (SSCR) to the NSLDS from the period between early September 2013 to mid-June 2014.

#### **Questioned Costs**

No questioned costs.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Context

All Colleges disbursed direct loan funds during the entire 2013-2014 fiscal year.

#### **Effect**

Without timely reporting of borrower enrollment status, the District risks noncompliance with 34 CFR sections 685.309(b) and 682.610.

#### Cause

An error in the District's IT system was uploading incorrect data to NSLDS. Rather than continue to submit incorrect data, the District elected to stop all SSCR transmissions until the IT issue was resolved.

#### Recommendation

It is recommended that the District review the reporting requirements with the IT Department and implement procedures to ensure that the SSCR enrollment status files are submitted timely to the NSLDS.

#### **Current Status**

Implemented.

#### 2014-006 EQUIPMENT MANAGEMENT

#### **Federal Program Affected**

U.S. Department of Labor, Trade Adjustment Assistance Community College and Career Training (CFDA #17.245)

#### **Compliance Requirement**

**Equipment and Real Property Management** 

#### Criteria or Specific Requirement

The College shall follow the A-102 Common Rule for equipment acquired under Federal awards. Written policies and procedures for monitoring and tagging of Federal equipment must be established and maintained. The equipment listing must include serial number or other identification number, source, who holds title, acquisition date, cost, percentage of Federal participation in the cost, and location of equipment.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Condition

Significant Deficiency - The District is not following established written policies and procedures for monitoring Federal equipment. Equipment that is directly shipped to the sites rather than the District's warehouse are potentially bypassing the established procedures for tagging them as Federal equipment and are not being included on the site's inventory listing of the Federal program. One item tested was delivered directly to the Berkeley campus and was not properly tagged and identified as Federal.

#### **Questioned Costs**

None.

#### **Context**

During the current fiscal year, the District spent approximately \$299,000 on capital outlay within this grant.

#### **Effect**

Equipment purchased through the program may not be properly safeguarded and maintained for use within the program.

#### Cause

The District has not implemented policies and procedures to ensure compliance with Federal requirements.

#### Recommendation

Written procedures should be prepared that provide evidence of appropriate controls over inventory. The inventory results should be assessed by appropriate administrators to ensure that equipment purchased through the Federal programs is safeguarded and accounted for.

#### **Current Status**

Implemented.

#### 2014-007 TIME AND EFFORT REPORTING

**COLLEGE: COLLEGE OF ALAMEDA** 

#### **Federal Programs Affected**

U.S. Department of Labor, Trade Adjustment Assistance Community College and Career Training (CFDA #17.245)

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### **Compliance Requirement**

Allowable Costs

#### Criteria or Specific Requirement

The requirements for allowable costs/cost principles are contained in the A-102 Common Rule, OMB Circular A-110 (2 CFR Section 215.27), program legislation, Federal awarding agency regulations, and the terms and conditions of the award. Cost principles are contained in:

OMB Circular A-21, "Cost Principles for Educational Institutions" (2 CFR part 220) - All institutions of higher education are subject to the cost principles contained in OMB Circular A-21, which incorporates the four Cost Accounting Standards Board (CASB) Standards and the Disclosure Statement (DS-2) requirements, as described in OMB Circular A-21, Sections C.10 through C.14 and Appendices A and B.

#### **Condition**

Significant Deficiency - Individuals working within the program have not certified the actual time spent working within the Federal programs. Time studies have not been completed for individuals who work either full-time or part-time on the program as required by the OMB Circular. The College did obtain the signed certifications after this issue was brought to their attention.

#### **Ouestioned Costs**

No questioned costs are noted.

#### **Context**

A significant amount of the Federal expenditures related to these programs are derived from payroll costs. While the salaries appear to be reasonable and necessary for the program objectives, the District did not provide the required supporting documentation as outlined in the OMB Circular A-21. Further, there does not appear to be adequate policies and procedures necessary to support that the District has controls over compliance objectives.

#### **Effect**

Without the time studies and certifications, the program managers are not able to effectively monitor that individuals are being appropriately charged to the Federal grant.

#### Cause

Procedures and controls over compliance do not clearly specify how the time certification process should be completed or the process for the review of the certifications.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### Recommendation

The College should have all individuals working on any Federal program certify their time as required by OMB.

#### **Current Status**

Implemented.

#### STATE AWARDS FINDINGS

#### 2014-008 CARE ADVISORY COMMITTEE MEETING

#### **Programs Affected**

**CARE** 

#### Criteria or Specific Requirement

Education Code Section 79150-79155 CARE Program Guidelines Information System's Data Element Dictionary (data elements SE01-SE10)

#### **Condition**

Significant Deficiency - Required CARE advisory committee meetings at College of Alameda was held only one time during the year. The CARE Program guidelines note the advisory committees are to meet at least twice during each academic year.

## **Questioned Costs**

None.

#### **Effect**

The advisory committees may not be able to properly manage and oversee the CARE Program and budget by not meeting as noted in the guidance.

#### Cause

The College did not ensure all scheduled meetings were held.

#### Recommendation

We recommend that the CARE Program director ensure the advisory committee is in place and meets as required by the program guidance.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### **Current Status**

Implemented.

#### 2014-009 425 RESIDENCY DETERMINATION FOR CREDIT COURSES

#### Criteria or Specific Requirement

Each district must act to ensure that only the attendance of California residents is claimed for State support of credit classes.

#### **Condition**

Significant Deficiency - The residence verification process used by the District during the year was not being followed at the Colleges. The Colleges utilize the CCC Applied software to assist in the verification procedures. Every student identified with a #2 automatically is assessed as a nonresident and charged nonresident fees. For students identified with a #2, in order to be assessed as a California resident, proof of residency needs to be obtained and maintained. Out of a sample of 40 students, four errors were noted. The students were identified as a #2, but were assessed as California residents. Therefore, they were paying fees as a California resident rather than a nonresident.

#### **Questioned Costs**

The nonresident fees for these four students that should have been assessed were \$7,348.

#### Effect

Students that did not meet the definition of residency were included in the originally submitted Annual CCFS-320 Attendance Report as California residency in error.

#### Cause

The District did not have a control in place to ensure that when a staff changes residency status for any student, proof of that change needs to be kept.

#### Recommendation

The District should actively monitor all staff at the Colleges who can change a student's residency and make sure they are maintaining proof of the change.

#### **Current Status**

Implemented.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

#### 2014-010 491 EDUCATION PROTECTION ACCOUNT

#### **Criteria or Specific Requirement**

Districts are not allowed to spend funds on administrative costs.

#### **Condition**

Significant Deficiency - Education Protection Account funds were spent on administrative salaries.

#### **Questioned Costs**

The administrative salaries that were spent using Education Protection Account funds totaled to the amount of \$439,520.

#### **Effect**

The Education Protection Account had un-allowed expenditures.

#### Cause

The District did not have controls in place to ensure that the District was in compliance regarding the spending of Education Protection Account funds.

#### Recommendation

The District should actively monitor all expenditures regarding Education Protection Account funds to ensure purchases fall within the guidelines of allowable cost.

#### **Current Status**

Implemented.